

CITY OF PITTSFIELD, MASSACHUSETTS

**Report on the Examination
Of Basic Financial Statements**

For the Year Ended June 30, 2019

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Independent Auditor's Report

To the Honorable Mayor and City Council
City of Pittsfield, Massachusetts

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Pittsfield, Massachusetts, as of and for the year ended June 30, 2019, (except for the Pittsfield Contributory Retirement System, which is as of and for the year ended December 31, 2018), and the related notes to the financial statements, which collectively comprise the City of Pittsfield, Massachusetts' basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Qualified Opinion on the Aggregate Discretely Presented Component Units

The financial statements of The Berkshire Athenaeum have not been audited and we were not engaged to audit The Berkshire Athenaeum financial statements as part of our audit of the City's basic financial statements. The Berkshire Athenaeum's financial activities are included in the City's basic financial statements as a discretely presented component and represent 100 percent of the assets, net position and revenues, respectively, of the City's aggregate discretely presented component units.

Qualified Opinion

In our opinion, except for the possible effects of the matter described in the "Basis for Qualified Opinion on the Aggregate Discretely Presented Component Units" paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the aggregate discretely presented component units of the City of Pittsfield, Massachusetts, as of June 30, 2019, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Pittsfield, Massachusetts, as of June 30, 2019, (except for the Pittsfield Contributory Retirement System, which is as of December 31, 2018), and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension plan and other post employment benefit plan schedules as listed on the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the *Governmental Accounting Standards Board*, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Pittsfield, Massachusetts' basic financial statements. The Supplementary Schedules, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Supplementary Schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 17, 2020, on our consideration of the City of Pittsfield Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Pittsfield, Massachusetts' internal control over financial reporting and compliance.

Scanlon and Associates, LLC

Scanlon & Associates, LLC
South Deerfield, Massachusetts

January 17, 2020

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis

As management of the City of Pittsfield, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

Financial Highlights

- The City's liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources by \$295,747,991 (net position) for the fiscal year reported. This compares to the previous year when liabilities and deferred inflows of resources exceeded its assets and deferred outflows of resources by \$290,215,761, or a decrease of \$5,532,230 (2%).
- At the close of the current fiscal year, the City's governmental funds reported total ending fund balance of \$20,867,414, an increase of \$2,703,768 (15%).
- The General Fund's total fund balance decreased by \$1,107,639 (7%) to \$14,772,271. The ending General fund balance is 9% of revenues and transfers in and 9% of expenditures.
- Total liabilities of the City increased by \$80,783,276 (12%) to \$738,856,987 during the fiscal year. The increase was mainly attributed to increases in bond anticipation notes of \$7,209,257, in bonds payable of \$14,580,049, in the other post employment benefit (OPEB) liability of \$40,150,169 and in the net pension liability of \$21,322,469; and net decreases in warrants and accounts payable of \$1,159,997 and in retainage payable of \$866,363 from the prior year.
- The City had free cash certified by the Department of Revenue in the amount of \$6,333,509. The key factors that attributed to the free cash amount for fiscal year 2019 were unexpended/unencumbered appropriations of \$1,056,500, amount over/(under) budget – state and local receipts of \$1,832,000, and prior year free cash not appropriated of \$3,208,000.
- The City's enterprise funds certified free cash is as follows:
 - Sewer fund \$ 2,696,620.
 - Water fund \$ 1,199,630.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Pittsfield's basic financial statements. These basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all assets, deferred outflows of resources, liabilities and deferred inflows of resources with the difference between them reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are

reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, airport, public safety, public works, education, health and human services, culture and recreation, employee benefits and insurance, state assessments and interest and costs. The business-type activities include the water and sewer activities.

The government-wide financial statements include not only the City of Pittsfield itself (known as the *primary government*), but also includes other legally separate organizations which operate independently or provide services directly to the citizens, though the City remains accountable for their activities. One of these organizations, the Berkshire Athenaeum, is reported separately from the primary government and is included in the City's component units. The City also presents the financial information for a legally separate public employee retirement system, which is a blended *component unit* with its' financial information reported separately within the fiduciary fund statements. More comprehensive information about the City's component units can be found in Note 1A.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decision. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds and governmental activities*.

The City of Pittsfield adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Proprietary funds. The City maintains two types of proprietary funds.

Enterprise funds are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its sewer and water activities.

Internal service funds are an accounting device used to accumulate and allocate costs internally among various functions. The City uses its internal service fund to account for health insurance. Because these services predominately benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Financial Highlights

Statement of Net Position Highlights

	Governmental Activities		
	2019	2018	Change
Assets:			
Current assets	\$ 56,722,186	\$ 68,697,016	\$ (11,974,830)
Noncurrent assets (excluding capital)	2,776,802	3,350,303	(573,501)
Capital assets	241,032,149	215,468,999	25,563,150
Total assets	300,531,137	287,516,318	13,014,819
Deferred Outflows of Resources:	46,821,776	6,526,986	40,294,790
Liabilities:			
Current liabilities (excluding debt)	17,590,056	23,679,066	(6,089,010)
Current debt	12,100,727	18,412,380	(6,311,653)
Noncurrent liabilities (excluding debt)	541,387,377	484,207,304	57,180,073
Noncurrent debt	90,390,800	74,093,100	16,297,700
Total liabilities	661,468,960	600,391,850	61,077,110
Deferred Inflows of Resources:	2,050,307	7,149,962	(5,099,655)
Net Position:			
Net investment in capital assets	140,066,673	127,163,573	12,903,100
Restricted	21,874,602	19,962,366	1,912,236
Unrestricted	(478,107,629)	(460,624,447)	(17,483,182)
Total net position	\$ (316,166,354)	\$ (313,498,508)	\$ (2,667,846)
	Business-Type Activities		
	2019	2018	Change
Assets:			
Current assets	\$ 12,234,202	\$ 8,549,681	\$ 3,684,521
Capital assets	83,921,224	72,446,204	11,475,020
Total assets	96,155,426	80,995,885	15,159,541
Deferred Outflows of Resources:	1,787,229	327,690	1,459,539
Liabilities:			
Current liabilities (excluding debt)	4,477,037	740,449	3,736,588
Current debt	17,372,816	6,037,210	11,335,606
Noncurrent liabilities (excluding debt)	15,497,249	11,330,930	4,166,319
Noncurrent debt	40,040,925	39,573,272	467,653
Total liabilities	77,388,027	57,681,861	19,706,166
Deferred Inflows of Resources:	136,265	358,967	(222,702)
Net Position:			
Net investment in capital assets	26,507,483	26,835,722	(328,239)
Restricted	2,207,948	2,055,990	151,958
Unrestricted	(8,297,068)	(5,608,965)	(2,688,103)
Total net position	\$ 20,418,363	\$ 23,282,747	\$ (2,864,384)

Financial Highlights

Statement of Activities Highlights

	Governmental Activities		
	2019	2018	Change
Program Revenues:			
Charges for services	\$ 5,929,263	\$ 5,594,460	\$ 334,803
Operating grants and contributions	76,219,802	73,291,677	2,928,125
Capital grants and contributions	13,853,413	28,212,264	(14,358,851)
General Revenues:			
Property taxes	86,569,284	84,372,876	2,196,408
Motor vehicle and other excise taxes	5,528,197	5,721,301	(193,104)
Hotel room occupancy and meals taxes	1,471,916	1,477,978	(6,062)
Penalties and interest on taxes	817,589	542,937	274,652
Nonrestricted grants and contributions	10,086,075	10,363,442	(277,367)
Unrestricted investment income	259,266	195,153	64,113
Gain/(Loss) on sale of capital assets	-	(115,564)	115,564
Miscellaneous	67,971	241,665	(173,694)
Total revenues	200,802,776	209,898,189	(9,095,413)
Expenses:			
General government	9,896,790	9,513,579	383,211
Airport	1,611,175	1,657,560	(46,385)
Public safety	21,455,362	21,166,551	288,811
Public works	12,757,064	12,221,157	535,907
Education	76,568,193	73,564,873	3,003,320
Health and human services	2,542,319	2,851,375	(309,056)
Culture and recreation	3,098,177	2,071,287	1,026,890
Employee benefits and insurance	65,571,966	58,600,545	6,971,421
State assessments	6,194,181	5,675,320	518,861
Interest and costs	3,775,395	2,985,258	790,137
Total expenses	203,470,622	190,307,505	13,163,117
Change in net position	(2,667,846)	19,590,684	(22,258,530)
Net position - beginning of year	(313,498,508)	(333,089,192)	19,590,684
Net position - end of year	\$ (316,166,354)	\$ (313,498,508)	\$ (2,667,846)

	Business-Type Activities		
	2019	2018	Change
Program Revenues:			
Charges for services	\$ 11,237,626	\$ 10,034,060	\$ 1,203,566
Operating grants and contributions	35,354	-	35,354
Capital grants and contributions	554,933	304,456	250,477
Total Revenues	11,827,913	10,338,516	1,489,397
Expenses:			
Sewer	8,405,193	6,690,513	1,714,680
Water	6,287,104	5,849,320	437,784
Total expenses	14,692,297	12,539,833	2,152,464
Change in net position	(2,864,384)	(2,201,317)	(663,067)
Net position - beginning of year	23,282,747	25,484,064	(2,201,317)
Net position - end of year	\$ 20,418,363	\$ 23,282,747	\$ (2,864,384)

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$295,747,991 at the close of fiscal year 2019.

Net position of \$166,574,156 reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the net position, \$24,082,550 represents resources that are subject to external restrictions on how they may be used. The remaining balance consists of *unrestricted net position* (\$486,404,697).

At the end of the current fiscal year, the City is able to report positive balances in two categories of net position and a negative balance in the unrestricted category in the governmental activities, business-type activities and for the government as a whole. The unrestricted governmental activities, business-type activities and government as a whole resulted in a negative balance mainly due to the accrual of the net OPEB and pension liabilities that are required under GASB to be recognized in the City's financial statements. These liabilities are presented on the statement of net position.

The governmental activities net position decreased by \$2,667,846 (1%) during the current fiscal year. The key elements of the increase in net position for fiscal year 2019 was attributed to the acquisition of \$34,651,678 in new capital assets exceeding the depreciation expense (normally spread out over the useful life of the asset) for the year of \$9,088,528, in the deferred outflows/(inflows) of resources related to OPEB of \$29,598,839 and in the deferred outflows/(inflows) of resources related to pensions of \$15,795,606; and decreases as a result of recognizing the changes in unavailable revenue of \$4,286,227, in debt of \$14,015,585, in the OPEB liability of \$39,119,910 and in the pension liability of \$18,199,267 as compared to the prior year.

There was a decrease of \$2,864,384 (12%) in net position reported in connection with the sewer and water business-type activities. Of this, there were decreases of \$1,678,298 attributed to the sewer department and of \$1,186,086 attributed to the water department.

Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$20,867,414, an increase of \$2,703,768 (15%) in comparison with the prior year.

The breakdown of the governmental funds is as follows:

- Restricted fund balance – \$14,498,934 (69%).
- Committed fund balance – \$871,033 (4%).
- Assigned fund balance – \$2,645,880 (13%).
- Unassigned fund balance – \$2,851,567 (14%).

Major Governmental Funds

At the end of the fiscal year, the *General Fund* reported a fund balance of \$14,772,271 decreasing \$1,107,639 (7%) from the prior year. Of the \$14,772,271, the unassigned amount is \$12,126,391 (82%) and the assigned amount of \$2,645,880 (18%). General fund revenues increased \$4,215,344 (3%) and expenditures also increased by \$6,733,532 (4%) over the prior fiscal year. Other activities in the General Fund were transfers in from other funds of \$38,415.

The main components of the change in general fund revenues from the prior year were related to increases in property taxes of \$1,978,149 (2%), intergovernmental receipts of \$2,321,619 (4%) and interest on taxes of \$273,716 (50%); and a decrease in licenses, permits and fees of \$214,818 (6%) from the prior year.

The major changes with the general fund expenditures from the prior fiscal year were as follows:

- Increase in General government expenditures of \$705,758 (11%).
- Increase in Education expenditures of \$1,757,368 (3%).
- Increase in Employee benefits and insurance expenditures of \$2,276,384 (4%).
- Increase in Debt service expenditures (principal and interest) of \$1,115,805 (10%).

The *economic revitalization development fund* has accumulated a fund balance of \$4,797,228. For the current fiscal year, the economic revitalization development fund shows a decrease of \$17,723 (.4%) attributed to charges for services of \$79,992, investment income of \$83,148 and expenditures of \$180,863.

The *high school construction project fund* is used to account for construction of a new high school facility. The fund has a deficit balance of \$4,532,909 at the end of the fiscal year and shows an increase of \$2,051,420 (31%). This amount was attributed to revenues from the Massachusetts School Building Administration (MSBA) of \$4,119,272, expenditures of \$16,067,852 and proceeds from a bond of \$14 million. Additionally, the City has issued temporary debt of \$525,000 for this project.

At the end of the fiscal year, the *Nonmajor Governmental Funds* reported a fund balance of \$5,830,824 increasing \$1,777,710 (44%) from the prior year. This change was mainly attributed to expenditures exceeding revenues by \$7,663,490, transfers out of \$38,415, premiums on bonds and notes of \$1,311,971 and proceeds from bonds and notes of \$8,167,644.

Proprietary funds. The proprietary funds statements share the same focus as the government-wide statements, reporting both short-term and long-term information about financial status.

Major Proprietary Funds

The *Sewer Fund* is the financing and operations of the City's sewer system. The sewer fund has accumulated a balance of \$14,068,264 and shows a decrease of \$1,678,298 (11%) in total operations. This change was mainly attributed to current operating costs exceeding operating revenues by \$1,027,413, intergovernmental and other revenues of \$213,916 and interest expense of \$864,801. Operating revenues increased by \$950,106 (17%) and operating expenses also increased by \$1,573,115 (26%) from the prior year.

The *Water Fund* is the financing and operations of the City's water system. The water fund has accumulated a balance of \$6,350,099 and shows a decrease of \$1,186,086 (16%) in total operations. This change resulted from current operating costs exceeding operating revenues by \$977,214, intergovernmental and other revenues of \$376,371 and interest expense of \$585,243. Operating revenues increased by \$253,460 (6%) and operating expenses also increased by \$501,672 (10%) from the prior year.

The activity of the *Internal Service Fund* represents a health insurance fund. The fund has accumulated a fund balance of \$237,661. The fund decreased by \$867,691 (78%) in total operations, the result of \$8,259 in other revenues, \$19,192 from interest income and \$895,142 in operating expenses.

General Fund Budgetary Highlights

The final general fund budget for fiscal year 2019 was \$159,363,309. This was an increase of \$4,953,457 (3%) over the previous year's final budget.

There was an increase of \$1,648,666 between the original budget and the final amended budget. The changes are attributed to council votes during the year for various budget operating line items.

General fund expenditures were less than budgeted by \$2,952,419. Of the \$2,952,419 in under budget expenditures, \$1,895,880 has been carried over to fiscal year 2020.

A negative variance exists in State assessments of \$113,653 as the City had a higher assessment in the school choice sending tuitions of \$181,948, and lower assessments in special education of \$16,565 and in the charter school tuitions of \$51,730 than withheld by the State.

The variance with the final budget was a positive \$2,928,879 consisting of a revenue surplus of \$1,872,340 and an appropriation surplus of \$1,056,539.

Capital Asset and Debt Administration

Capital Assets. The City's investment in capital assets for its governmental and business-type activities as of June 30, 2019 amounts to \$241,032,149 and \$83,921,224, respectively.

The investment in capital assets includes land, construction in progress, buildings and renovations, machinery, equipment and other and infrastructure.

Primary capital events including projects completed during the current fiscal year in the governmental type funds include the following:

- Foreclosure properties for \$1,015,966.
- Airport equipment purchases for \$363,468.
- Airport runway construction for \$5,664,599.
- Parking vehicle purchase for \$35,614.
- Police vehicle purchases for \$263,824.
- Fire department vehicle purchase for \$649,076.

- Highway department vehicles and equipment purchases for \$569,353.
- Various road and street improvements for \$8,894,809.
- School vehicle purchases for \$182,956.
- Various Schools' improvements for \$333,835.
- Taconic High School new building construction for \$16,067,852.
- Senior Center marquee restoration for \$181,615.
- Morningstar living facility sidewalk improvement for \$113,372.
- Tucker Park playground equipment purchase for \$46,897.
- Durant Park and Springside House restroom improvements for \$116,929.
- Various parks' improvements for \$151,512.

Capital events during the current fiscal year in the business type funds included the following:

Sewer Fund:

- Sewer vehicle purchase for \$75,412.
- Sewer infrastructure improvements for \$2,782,408.
- Wastewater treatment plant improvements for \$9,027,376.

Water Fund:

- Water vehicle and equipment purchases for \$251,152.
- Various Dam improvements for \$2,198,966.

Debt Administration. The City's outstanding governmental long-term debt, as of June 30, 2019, totaled \$96,070,725, of which primarily \$50,738,100 is for various school projects, \$155,000 is for the landfill, \$2,610,000 is for airport improvements and land acquisitions, \$150,000 for the skate park redevelopment, \$10,195,000 is for road and street improvements, \$2,630,000 is for various building improvements, \$95,000 is for departmental equipment and \$29,497,625 is for municipal purpose loans of various other City projects.

The City's outstanding business-type debt as of June 30, 2019 totaled \$42,280,647 consisting of sewer debt for \$24,774,989 and water debt for \$17,505,658 that is fully supported by the rates and do not rely on a general fund subsidy.

The City also has \$21,553,896 in bond anticipation notes consisting of \$6,420,802 in governmental activity debt and \$15,133,094 in business-type activity debt outstanding at June 30, 2019.

Please refer to notes 3D, 3F and 3G for further discussion of the major capital and debt activity.

Next Year's Annual City Council Votes

The financial statements of the City of Pittsfield as of June 30, 2019 do not reflect the fiscal year 2020 budget approved by the City Council on June 11, 2019 and June 25, 2019, except for the amount of free cash used to reduce tax rate.

The City Council has authorized a fiscal year 2020 operating and capital budget as follows:

Budget:		
Raise and Appropriate		\$ 153,417,742
From Income/Rates:		
Sewer and Drains Department		475,145
Water Department		5,375,631
Wastewater Department		6,580,621
From Other Available Funds:		
General Fund:		
Unassigned fund balance:		
Free cash		750,000
Non-major Governmental Funds:		
Community Preservation Funds	508,618	
Parking Meter Reserve	172,000	680,618
		<u>680,618</u>
		<u>\$ 167,279,757</u>

Requests for Information

This financial report is designed to provide a general overview of the City of Pittsfield's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, City Hall, 70 Allen Street, Pittsfield, Massachusetts 01201.

BASIC FINANCIAL STATEMENTS

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF NET POSITION
JUNE 30, 2019**

	<u>Primary Government</u>			<u>Component Units</u>
	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>	<u>The Berkshire Athenaeum (Unaudited)</u>
ASSETS				
CURRENT:				
Cash and Cash Equivalents	\$ 36,241,761	\$ 6,779,347	\$ 43,021,108	\$ 73,692
Investments	-	-	-	3,152,299
Receivables, net of allowance for uncollectibles:				
Property Taxes	3,262,833	-	3,262,833	-
Tax Liens	4,126,651	-	4,126,651	-
Excise Taxes	704,690	-	704,690	-
User Charges	-	1,599,608	1,599,608	-
Departmental	528,941	-	528,941	-
Loans	1,532,349	-	1,532,349	-
Due from Other Governments	10,324,961	3,855,247	14,180,208	9,861
Total current assets	<u>56,722,186</u>	<u>12,234,202</u>	<u>68,956,388</u>	<u>3,235,852</u>
NONCURRENT:				
Receivables, net of allowance for uncollectibles:				
Loans	1,785,509	-	1,785,509	-
Due from Other Governments	991,293	-	991,293	-
Capital Assets, net of accumulated Depreciation				
Nondepreciable	134,270,306	16,483,648	150,753,954	-
Depreciable	<u>106,761,843</u>	<u>67,437,576</u>	<u>174,199,419</u>	<u>38,821</u>
Total noncurrent assets	<u>243,808,951</u>	<u>83,921,224</u>	<u>327,730,175</u>	<u>38,821</u>
Total Assets	<u>\$ 300,531,137</u>	<u>\$ 96,155,426</u>	<u>\$ 396,686,563</u>	<u>\$ 3,274,673</u>
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Outflows Related to Pensions	17,222,937	1,144,647	18,367,584	-
Deferred Outflows Related to OPEB	29,598,839	642,582	30,241,421	-
Total Deferred Outflows of Resources	<u>\$ 46,821,776</u>	<u>\$ 1,787,229</u>	<u>\$ 48,609,005</u>	<u>\$ -</u>

(Continued)

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF NET POSITION
JUNE 30, 2019**

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	Total	The Berkshire Athenaeum (Unaudited)
LIABILITIES				
CURRENT:				
Warrants and Accounts Payable	\$ 4,686,981	\$ 3,573,083	\$ 8,260,064	-
Accrued Payroll	7,437,655	50,310	7,487,965	-
Retainage Payable	2,859,167	372,758	3,231,925	-
Payroll Withholdings	612,836	-	612,836	-
Accrued Interest	799,300	381,684	1,180,984	-
Other	94,710	-	94,710	-
Compensated Absences	1,099,407	99,202	1,198,609	-
Notes Payable	6,420,802	15,133,094	21,553,896	-
Bonds Payable	5,679,925	2,239,722	7,919,647	-
Total current liabilities	29,690,783	21,849,853	51,540,636	-
NONCURRENT:				
Compensated Absences	5,361,407	112,122	5,473,529	-
Net OPEB Liability	400,100,789	6,351,452	406,452,241	-
Net Pension Liability	135,925,181	9,033,675	144,958,856	-
Bonds Payable	90,390,800	40,040,925	130,431,725	-
Total noncurrent liabilities	631,778,177	55,538,174	687,316,351	-
Total Liabilities	661,468,960	77,388,027	738,856,987	-
DEFERRED INFLOWS OF RESOURCES				
Deferred Inflows Related to Pensions	2,050,307	136,265	2,186,572	-
Total Deferred Inflows of Resources	2,050,307	136,265	2,186,572	-
NET POSITION				
Net Investment in Capital Assets	140,066,673	26,507,483	166,574,156	38,821
Restricted for:				
Capital Projects	2,454,561	2,207,948	4,662,509	-
Loans	3,317,858	-	3,317,858	-
Federal & State Grants	4,668,597	-	4,668,597	-
Community Preservation	816,299	-	816,299	-
Permanent Funds:				
Expendable	-	-	-	569,556
Nonexpendable	-	-	-	342,761
Other Purposes	10,617,287	-	10,617,287	41,237
Unrestricted	(478,107,629)	(8,297,068)	(486,404,697)	2,282,298
Total Net Position	\$ (316,166,354)	\$ 20,418,363	\$ (295,747,991)	\$ 3,274,673

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2019**

	<u>Program Revenues</u>				<u>Primary Government</u>	<u>Component Units</u>
	<u>Expenses</u>	<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	<u>Net (Expense)/ Revenue</u>	<u>Net (Expense)/ Revenue</u>
Primary Government:						
Governmental Activities:						
General Government	\$ 9,896,790	\$ 1,736,323	\$ 1,204,908	\$ -	\$ (6,955,559)	\$ -
Airport	1,611,175	146,058	4,945	6,054,140	4,593,968	-
Public Safety	21,455,362	1,770,477	1,625,869	100,397	(17,958,619)	-
Public Works	12,757,064	940,036	202,166	2,286,349	(9,328,513)	-
Education	76,568,193	889,480	56,315,664	4,585,379	(14,777,670)	-
Health and Human Services	2,542,319	415,333	1,251,275	-	(875,711)	-
Culture and Recreation	3,098,177	31,556	658,130	827,148	(1,581,343)	-
Employee Benefits and Insurance	65,571,966	-	14,650,505	-	(50,921,461)	-
State Assessments	6,194,181	-	-	-	(6,194,181)	-
Interest and Costs	3,775,395	-	306,340	-	(3,469,055)	-
Total Governmental Activities	203,470,622	5,929,263	76,219,802	13,853,413	(107,468,144)	-
Business-Type Activities:						
Sewer	8,405,193	6,512,979	35,354	178,562	(1,678,298)	-
Water	6,287,104	4,724,647	-	376,371	(1,186,086)	-
Total Business-Type Activities	14,692,297	11,237,626	35,354	554,933	(2,864,384)	-
Total Primary Government	\$ 218,162,919	\$ 17,166,889	\$ 76,255,156	\$ 14,408,346	\$ (110,332,528)	\$ -
Component Units:						
The Berkshire Athenaeum (Unaudited)	250,502	63,880	104,487	-	-	(82,135)
Total Component Units	\$ 250,502	\$ 63,880	\$ 104,487	\$ -	\$ -	\$ (82,135)

The Notes to the Financial Statements are an integral part of this Statement.

(Continued)

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2019**

	<u>Primary Government</u>			<u>Component Units</u>
	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>	<u>The Berkshire Athenaeum (Unaudited)</u>
Changes in Net Position:				
Net (Expense)/Revenue (from previous page)	\$ (107,468,144)	\$ (2,864,384)	\$ (110,332,528)	\$ (82,135)
General Revenues:				
Property taxes	86,569,284	-	86,569,284	-
Motor vehicle and other excise taxes	5,528,197	-	5,528,197	-
Hotel room occupancy and meals taxes	1,471,916	-	1,471,916	-
Penalties & interest on taxes	817,589	-	817,589	-
Grants & contributions not restricted to specific programs	10,086,075	-	10,086,075	-
Unrestricted investment income	259,266	-	259,266	150,873
Miscellaneous	67,971	-	67,971	-
Total General Revenues	<u>104,800,298</u>	<u>-</u>	<u>104,800,298</u>	<u>150,873</u>
Change in Net Position	(2,667,846)	(2,864,384)	(5,532,230)	68,738
Net Position:				
Beginning of year	<u>(313,498,508)</u>	<u>23,282,747</u>	<u>(290,215,761)</u>	<u>3,205,935</u>
End of year	<u>\$ (316,166,354)</u>	<u>\$ 20,418,363</u>	<u>\$ (295,747,991)</u>	<u>\$ 3,274,673</u>

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF PITTSFIELD, MASSACHUSETTS
BALANCE SHEET - GOVERNMENTAL FUNDS
JUNE 30, 2019**

	General Fund	Economic Revitalization Development Fund	High School Construction Project Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets:					
Cash and Cash Equivalents	\$ 22,227,753	\$ 4,797,228	\$ 14,566	\$ 8,964,553	\$ 36,004,100
Receivables, net of allowance for uncollectibles:					
Property Taxes	3,259,644	-	-	3,189	3,262,833
Tax Liens	4,122,946	-	-	3,705	4,126,651
Excise Taxes	704,690	-	-	-	704,690
Departmental	231,296	-	-	297,645	528,941
Loans	-	-	-	3,317,858	3,317,858
Due from Other Governments	4,862,544	-	445,268	6,008,442	11,316,254
Total Assets	\$ 35,408,873	\$ 4,797,228	\$ 459,834	\$ 18,595,392	\$ 59,261,327
Liabilities:					
Warrants and Accounts Payable	\$ 2,481,443	\$ -	\$ 1,608,576	\$ 596,962	\$ 4,686,981
Accrued Payroll	7,387,632	-	-	50,023	7,437,655
Retainage Payable	-	-	2,859,167	-	2,859,167
Employee Withholdings	612,836	-	-	-	612,836
Other	94,710	-	-	-	94,710
Notes Payable	-	-	525,000	5,895,802	6,420,802
Total Liabilities	10,576,621	-	4,992,743	6,542,787	22,112,151
Deferred Inflows of Resources:					
Unavailable Revenue	10,059,981	-	-	6,221,781	16,281,762
Fund Balance:					
Restricted	-	4,797,228	-	9,701,706	14,498,934
Committed	-	-	-	871,033	871,033
Assigned	2,645,880	-	-	-	2,645,880
Unassigned	12,126,391	-	(4,532,909)	(4,741,915)	2,851,567
Total Fund Balance	14,772,271	4,797,228	(4,532,909)	5,830,824	20,867,414
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 35,408,873	\$ 4,797,228	\$ 459,834	\$ 18,595,392	\$ 59,261,327

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES - GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2019**

	General Fund	Economic Revitalization Development Fund	High School Construction Project Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:					
Property Taxes	\$ 85,660,601	\$ -	\$ -	\$ 438,910	\$ 86,099,511
Intergovernmental	57,824,117	-	4,119,272	26,398,290	88,341,679
Excise and Other Taxes	5,701,086	-	-	-	5,701,086
Hotel Room Occupancy and Meals Taxes	1,471,916	-	-	-	1,471,916
Licenses, Permits, Fees	3,531,439	-	-	-	3,531,439
Charges for Services	-	79,992	-	3,028,903	3,108,895
Interest on Taxes	816,411	-	-	1,178	817,589
Investment Income	259,266	83,148	-	10,719	353,133
Other	-	-	-	672,122	672,122
Intergovernmental - "On-behalf" Payments	13,652,211	-	-	-	13,652,211
Total Revenues	168,917,047	163,140	4,119,272	30,550,122	203,749,581
Expenditures:					
Current:					
General Government	7,138,271	180,863	-	2,946,911	10,266,045
Airport	231,778	-	-	6,165,727	6,397,505
Public Safety	17,712,846	-	-	3,594,217	21,307,063
Public Works	9,199,542	-	-	9,545,387	18,744,929
Education	61,419,882	-	16,067,852	13,237,569	90,725,303
Health and Human Services	1,734,696	-	-	987,540	2,722,236
Culture and Recreation	1,159,224	-	-	1,736,261	2,895,485
Employee Benefits and Insurance	53,421,108	-	-	-	53,421,108
State Assessments	6,194,181	-	-	-	6,194,181
Debt Service:					
Principal	8,152,059	-	-	-	8,152,059
Interest and Costs	3,699,514	-	-	-	3,699,514
Total Expenditures	170,063,101	180,863	16,067,852	38,213,612	224,525,428
Excess of Revenues Over (Under) Expenditures	(1,146,054)	(17,723)	(11,948,580)	(7,663,490)	(20,775,847)
Other Financing Sources (Uses):					
Operating Transfers In	38,415	-	-	-	38,415
Operating Transfers Out	-	-	-	(38,415)	(38,415)
Premium on Bonds and Notes	-	-	-	1,311,971	1,311,971
Proceeds from Bonds and Notes	-	-	14,000,000	8,167,644	22,167,644
Total Other Financing Sources (Uses)	38,415	-	14,000,000	9,441,200	23,479,615
Net Change in Fund Balances	(1,107,639)	(17,723)	2,051,420	1,777,710	2,703,768
Fund Balances, Beginning of Year	15,879,910	4,814,951	(6,584,329)	4,053,114	18,163,646
Fund Balances, End of Year	\$ 14,772,271	\$ 4,797,228	\$ (4,532,909)	\$ 5,830,824	\$ 20,867,414

The Notes to the Financial Statements are an integral part of this Statement.

CITY OF PITTSFIELD, MASSACHUSETTS
Reconciliation of the Governmental Funds Balance Sheet
Total Fund Balances to the Statement of Net Position
For the Year Ended June 30, 2019

Total Governmental Fund Balances		\$ 20,867,414
Capital Assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds.		241,032,149
Revenues are recognized on an accrual basis of accounting instead of a modified accrual basis.		16,281,762
The statement of net position includes certain deferred inflows of resources and deferred outflows of resources that will be amortized over future periods. In governmental funds, these amounts are not deferred.		44,771,469
Internal Service funds are used by management to account for Health Insurance activities. The assets and liabilities of the Internal Service funds are included in the Governmental activities in the Statement of Net Position.		237,661
Long Term liabilities are not due and payable in the current period and, therefore, are not reported in governmental funds:		
Bonds and Notes Payable	\$ (96,070,725)	
Net Other Post Employment Benefits Liability	(400,100,789)	
Net Pension Liability	(135,925,181)	
Compensated Absences	<u>(6,460,814)</u>	(638,557,509)
In the statement of activities, interest is accrued on outstanding long term debt, whereas in governmental funds interest is not reported until due.		<u>(799,300)</u>
Net Position of Governmental Activities		<u><u>\$ (316,166,354)</u></u>

The Notes to the Financial Statements are an integral part of this Statement.

CITY OF PITTSFIELD, MASSACHUSETTS
Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
For the Year Ended June 30, 2019

Net Change in Fund Balances - Total Governmental Funds \$ 2,703,768

Governmental Funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and are reported as depreciation expense:

Capital Outlay Purchases	\$ 34,651,678	
Depreciation	<u>(9,088,528)</u>	25,563,150

Revenue in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in unavailable revenue. (4,286,227)

The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds.

Neither transaction, however, has any effect on net position:

Repayment of Debt Principal	8,152,059	
Proceeds from Bonds and Notes	<u>(22,167,644)</u>	(14,015,585)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Net Change in Compensated Absences	235,352	
Net Change in Net Other Post Employment Benefits Liability	(39,119,910)	
Net Change in Deferred Outflow/(Inflow) of Resources Related to OPEB	29,598,839	
Net Change in Net Pension Liability	(18,199,267)	
Net Change in Deferred Outflow/(Inflow) of Resources Related to Pensions	15,795,606	
Net Change in Accrued Interest on Long-Term Debt	<u>(75,881)</u>	(11,765,261)

Internal Service funds are used by management to account for Health Insurance activities.

The net activity of Internal Service Funds is reported with Governmental Activities		<u>(867,691)</u>
---	--	------------------

Change in Net Position of Governmental Activities **\$ (2,667,846)**

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF REVENUES AND EXPENDITURES - BUDGETARY BASIS -
(NON-GAAP) - BUDGET AND ACTUAL - GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2019**

	Budgeted Amounts			Actual Budgetary Basis	Amounts Carried Forward to Next Year	Variance with Final Budget Positive (Negative)
	Amounts Carried		Final Budget			
	Forward from Prior Year	Original Budget				
Revenues:						
Property Taxes	\$ -	\$ 85,875,225	\$ 85,875,225	\$ 85,915,601	\$ -	\$ 40,376
Intergovernmental	-	57,242,554	57,242,554	57,824,117	-	581,563
Excise and Other Taxes	-	5,270,000	5,270,000	5,653,150	-	383,150
Hotel Room Occupancy and Meals Taxes	-	1,440,000	1,440,000	1,471,916	-	31,916
Licenses, Permits, Fees	-	3,093,370	3,093,370	3,531,439	-	438,069
Interest on Taxes	-	490,000	490,000	816,411	-	326,411
Investment Income	-	120,000	120,000	190,855	-	70,855
Total Revenues	-	153,531,149	153,531,149	155,403,489	-	1,872,340
Expenditures:						
Current:						
General Government	446,401	7,024,702	7,686,256	7,138,271	278,633	269,352
Airport	5,010	277,150	260,160	231,778	3,912	24,470
Public Safety	61,042	17,782,641	18,146,682	17,712,846	102,781	331,055
Public Works	343,387	7,966,737	9,720,376	9,199,542	409,196	111,638
Education	2,309,587	60,492,869	62,802,456	61,419,882	1,068,509	314,065
Health and Human Services	17,312	1,901,703	1,826,015	1,734,696	31,476	59,843
Culture and Recreation	755	1,183,965	1,184,720	1,159,224	1,373	24,123
Employee Benefits and Insurance	-	40,320,963	39,801,571	39,768,897	-	32,674
State Assessments	-	6,080,528	6,080,528	6,194,181	-	(113,653)
Debt Service:						
Principal	-	7,889,695	8,152,059	8,152,059	-	-
Interest and Costs	-	3,610,196	3,702,486	3,699,514	-	2,972
Total Expenditures	3,183,494	154,531,149	159,363,309	156,410,890	1,895,880	1,056,539
Excess of Revenues Over (Under) Expenditures	(3,183,494)	(1,000,000)	(5,832,160)	(1,007,401)	(1,895,880)	2,928,879
Other Financing Sources (Uses):						
Operating Transfers In	-	-	38,415	38,415	-	-
Total Other Financing Sources (Uses)	-	-	38,415	38,415	-	-
Net Change in Budgetary Fund Balance	(3,183,494)	(1,000,000)	(5,793,745)	\$ (968,986)	\$ (1,895,880)	\$ 2,928,879
Other Budgetary Items:						
Free Cash and Other Reserves	-	1,000,000	2,610,251			
Prior Year Encumbrances	3,183,494	-	3,183,494			
Total Other Budgetary Items	3,183,494	1,000,000	5,793,745			
NET BUDGET	\$ -	\$ -	\$ -			

The Notes to the Financial Statements are an integral part of this Statement.

CITY OF PITTSFIELD, MASSACHUSETTS
Reconciliation of Revenues and Expenditures
from Budgetary Basis to GAAP Basis
For the Year Ended June 30, 2019

	Revenues	Expenditures
Reported on a Budgetary Basis	\$ 155,403,489	\$ 156,410,890
<u>Adjustments:</u>		
Activity for Stabilization Funds Recorded in the General Fund for GAAP Purposes	116,347	-
Net Increase in Revenue from recording Refund Taxes Payable		-
Recognition of Intergovernmental Revenue - "on behalf payments"	13,652,211	-
Recognition of Expenditures - "on behalf payments"	-	13,652,211
Net Decrease in Revenue from Recording 60-Day Receipts	(255,000)	-
Reported on a GAAP Basis	\$ 168,917,047	\$ 170,063,101

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF NET POSITION - PROPRIETARY FUNDS
JUNE 30, 2019**

	Business-Type Activities Enterprise Funds			Governmental Activities - Internal Service Fund
	Sewer Fund	Water Fund	Total	
ASSETS				
CURRENT:				
Cash and Cash Equivalents	\$ 5,218,550	\$ 1,560,797	\$ 6,779,347	\$ 237,661
User Charges, net of allowance for uncollectibles	788,366	811,242	1,599,608	-
Due from Other Governments	3,855,247	-	3,855,247	-
Total current assets	<u>9,862,163</u>	<u>2,372,039</u>	<u>12,234,202</u>	<u>237,661</u>
NONCURRENT:				
Capital Assets, net of accumulated Depreciation				
Nondepreciable	14,004,632	2,479,016	16,483,648	-
Depreciable	42,907,549	24,530,027	67,437,576	-
Total noncurrent assets	<u>56,912,181</u>	<u>27,009,043</u>	<u>83,921,224</u>	<u>-</u>
Total Assets	<u>66,774,344</u>	<u>29,381,082</u>	<u>96,155,426</u>	<u>237,661</u>
DEFERRED OUTFLOWS OF RESOURCES				
Deferred Outflows Related to Pensions	763,098	381,549	1,144,647	-
Deferred Outflows Related to OPEB	495,784	146,798	642,582	-
Total Deferred Outflows of Resources	<u>1,258,882</u>	<u>528,347</u>	<u>1,787,229</u>	<u>-</u>
LIABILITIES				
CURRENT:				
Accounts Payable	3,530,910	42,173	3,573,083	-
Accrued Payroll	30,593	19,717	50,310	-
Retainage Payable	372,758	-	372,758	-
Accrued Interest	198,479	183,205	381,684	-
Compensated Absences	61,472	37,730	99,202	-
Notes Payable	14,198,824	934,270	15,133,094	-
Bonds Payable	1,112,063	1,127,659	2,239,722	-
Total current liabilities	<u>19,505,099</u>	<u>2,344,754</u>	<u>21,849,853</u>	<u>-</u>
NONCURRENT:				
Compensated Absences	54,746	57,376	112,122	-
Net OPEB Liability	4,628,898	1,722,554	6,351,452	-
Net Pension Liability	6,022,450	3,011,225	9,033,675	-
Bonds Payable	23,662,926	16,377,999	40,040,925	-
Total noncurrent liabilities	<u>34,369,020</u>	<u>21,169,154</u>	<u>55,538,174</u>	<u>-</u>
Total Liabilities	<u>53,874,119</u>	<u>23,513,908</u>	<u>77,388,027</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred Inflows Related to Pensions	90,843	45,422	136,265	-
Total Deferred Inflows of Resources	<u>90,843</u>	<u>45,422</u>	<u>136,265</u>	<u>-</u>
NET POSITION				
Net Investment in Capital Assets	17,938,368	8,569,115	26,507,483	-
Restricted for Capital Projects	1,966,469	241,479	2,207,948	-
Unrestricted	(5,836,573)	(2,460,495)	(8,297,068)	237,661
Total Net Position	<u>\$ 14,068,264</u>	<u>\$ 6,350,099</u>	<u>\$ 20,418,363</u>	<u>\$ 237,661</u>

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2019**

	Business-Type Activities Enterprise Funds			Governmental Activities - Internal Service Fund
	Sewer Fund	Water Fund	Total	
Operating Revenues:				
Charges for Services	\$ 6,388,785	\$ 4,553,193	\$ 10,941,978	\$ -
Other	124,194	171,454	295,648	8,259
Total Operating Revenues	6,512,979	4,724,647	11,237,626	8,259
Operating Expenses:				
Salaries & Wages	1,536,743	944,247	2,480,990	-
Operating Expenses	4,615,555	3,285,414	7,900,969	895,142
Depreciation	1,388,094	1,472,200	2,860,294	-
Total Operating Expenses	7,540,392	5,701,861	13,242,253	895,142
Operating Income (Loss)	(1,027,413)	(977,214)	(2,004,627)	(886,883)
Non-Operating Revenues (Expenses):				
Interest Income	-	-	-	19,192
Intergovernmental	35,354	344,337	379,691	-
Other	178,562	32,034	210,596	-
Interest Expense	(864,801)	(585,243)	(1,450,044)	-
Total Non-Operating Revenues (Expenses)	(650,885)	(208,872)	(859,757)	19,192
Income (Loss) Before Operating Transfers	(1,678,298)	(1,186,086)	(2,864,384)	(867,691)
Operating Transfers:				
Transfer Out	-	-	-	-
Total Operating Transfers	-	-	-	-
Change in Net Position	(1,678,298)	(1,186,086)	(2,864,384)	(867,691)
Net Position at Beginning of Year	15,746,562	7,536,185	23,282,747	1,105,352
Net Position at End of Year	\$ 14,068,264	\$ 6,350,099	\$ 20,418,363	\$ 237,661

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2019**

	Business-Type Activities Enterprise Funds			Governmental Activities - Internal Service Fund
	Sewer Fund	Water Fund	Total	
Cash Flows From Operating Activities:				
Receipts from Customers and Users	\$ 6,415,904	\$ 4,649,288	\$ 11,065,192	\$ -
Receipts from Other Revenues	124,194	171,454	295,648	8,259
Payments to Vendors	(3,054,595)	(2,430,730)	(5,485,325)	(895,142)
Payments to Employees	(1,525,632)	(935,497)	(2,461,129)	-
Net Cash Provided by (Used for) Operating Activities	1,959,871	1,454,515	3,414,386	(886,883)
Cash Flows from Noncapital Financing Activities:				
Transfers from (to) Other Funds	-	-	-	-
Net Cash Provided by (Used for) Noncapital Financing Activities	-	-	-	-
Cash Flows from Capital and Related Financing Activities:				
MWPAT Project Drawdowns	4,339,846	-	4,339,846	-
Intergovernmental	-	344,337	344,337	-
Other	178,562	32,034	210,596	-
Proceeds from the Issuance of Bonds and Notes	4,490,473	1,319,051	5,809,524	-
Acquisition and Construction of Capital Assets	(8,065,303)	(2,450,118)	(10,515,421)	-
Principal Payments on Bonds and Notes	(1,084,336)	(1,081,668)	(2,166,004)	-
Interest Expense	(884,174)	(600,602)	(1,484,776)	-
Net Cash Provided by (Used for) Capital and Related Financing Activities	(1,024,932)	(2,436,966)	(3,461,898)	-
Cash Flows from Investing Activities:				
Investment Income	-	-	-	19,192
Net Cash Provided by (Used for) Investing Activities	-	-	-	19,192
Net Increase (Decrease) in Cash and Cash Equivalents	934,939	(982,451)	(47,512)	(867,691)
Cash and Cash Equivalents at Beginning of Year	4,283,611	2,543,248	6,826,859	1,105,352
Cash and Cash Equivalents at End of Year	\$ 5,218,550	\$ 1,560,797	\$ 6,779,347	\$ 237,661

(Continued)

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2019**

	Business-Type Activities Enterprise Funds			Governmental Activities - Internal Service Fund
	Sewer Fund	Water Fund	Total	
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used For) Operating Activities:				
Operating Income (Loss)	\$ (1,027,413)	\$ (977,214)	(2,004,627)	\$ (886,883)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:				
Depreciation	1,388,094	1,472,200	2,860,294	-
Deferred (Outflows)/Inflows of Resources Related to Pensions	(693,651)	(346,008)	(1,039,659)	-
Deferred (Outflows)/Inflows of Resources Related to OPEB	(495,784)	(146,798)	(642,582)	-
Change in Assets and Liabilities:				
Increase (Decrease) in Warrants Payable	(26,297)	(29,279)	(55,576)	-
Increase (Decrease) in Accrued Payroll	2,090	2,224	4,314	-
Increase (Decrease) in Compensated Absences	9,021	6,526	15,547	-
Increase (Decrease) in Net OPEB Liability	797,428	232,831	1,030,259	-
Increase (Decrease) in Net Pension Liability	1,979,264	1,143,938	3,123,202	-
Decrease (Increase) in User Charges Receivable	27,119	96,095	123,214	-
Total Adjustments	<u>2,987,284</u>	<u>2,431,729</u>	<u>5,419,013</u>	<u>-</u>
Net Cash Provided by (Used for) Operating Activities	<u>\$ 1,959,871</u>	<u>\$ 1,454,515</u>	<u>\$ 3,414,386</u>	<u>\$ (886,883)</u>

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2019**

	PITTSFIELD			
	Employee Retirement System Pension Trust Fund (as of December 31, 2018)			
	System Pension Trust Fund (as of December 31, 2018)	Other Post Employment Benefits Trust Fund	Private Purpose Trust Funds	Agency Funds
ASSETS				
Cash and Cash Equivalents	\$ 6,984,230	\$ 304,056	\$ 340,969	\$ 333,958
Investments	129,286,399	-	-	-
Accounts Receivable	15,426	-	-	-
Total Assets	136,286,055	304,056	340,969	333,958
LIABILITIES				
Warrants Payable	3,817	-	-	12,077
Due to Others	-	-	-	138,000
Due to Student Groups	-	-	-	130,167
Deposits and Escrows	-	-	-	53,714
Total Liabilities	3,817	-	-	333,958
NET POSITION				
Held in Trust for Pension Benefits and Other Purposes	\$ 136,282,238	\$ 304,056	\$ 340,969	\$ -

The Notes to the Financial Statements are an integral part of this Statement.

**CITY OF PITTSFIELD, MASSACHUSETTS
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2019**

	PITTSFIELD		
	Employee Retirement		
	System Pension	Other	Private
	Trust Fund	Post Employment	Purpose
	(as of December	Benefits	Trust Funds
	31, 2018)	Trust Fund	
Additions			
Contributions:			
Employers	\$ 13,318,798	\$ 10,400,489	\$ -
Plan Members	3,473,855	-	-
Transfers/Reimbursements from Other Systems	328,353	-	-
Federal Grant Reimbursements	78,001	-	-
Commonwealth of Massachusetts - COLA	479,516	-	-
Private Donations	-	-	15,710
Total Contributions	<u>17,678,523</u>	<u>10,400,489</u>	<u>15,710</u>
Investment Income:			
Interest & Dividends	3,681,834	1,361	2,593
Net Change in Fair Value of Investments	(6,001,703)	-	-
Total Investment Earnings	<u>(2,319,869)</u>	<u>1,361</u>	<u>2,593</u>
Less Investment Expense	(713,336)	-	-
Net Investment Earnings	<u>(3,033,205)</u>	<u>1,361</u>	<u>2,593</u>
Total Additions	<u>14,645,318</u>	<u>10,401,850</u>	<u>18,303</u>
Deductions:			
Benefit Payments to Plan Members and Beneficiaries	17,930,836	10,400,489	-
Refunds to Members	513,048	-	-
Transfers to Other Systems	971,544	-	-
General Expenses	278,603	-	-
Educational Scholarships	-	-	14,039
Total Deductions	<u>19,694,031</u>	<u>10,400,489</u>	<u>14,039</u>
Change in Net Position	<u>(5,048,713)</u>	<u>1,361</u>	<u>4,264</u>
Net Position at Beginning of Year	<u>141,330,951</u>	<u>302,695</u>	<u>336,705</u>
Net Position at End of Year	<u>\$ 136,282,238</u>	<u>\$ 304,056</u>	<u>\$ 340,969</u>

The Notes to the Financial Statements are an integral part of this Statement.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the City of Pittsfield, Massachusetts (the City) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant City accounting policies are described herein.

A. Reporting Entity

The City of Pittsfield, Massachusetts is a municipality in which citizens elect the mayor, seven council members and four at-large council members.

For financial reporting purposes, the City has included all funds, organizations, account groups, agencies, boards, commissions and institutions. The City has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the basic financial statements to be misleading or incomplete.

Blended component units are entities that are legally separate from the City, but are so related that they are, in substance, part of the City's operations and so data from these units are combined with data of the primary government. The following component unit is blended within the primary government in the fiduciary funds:

The Pittsfield Contributory Retirement System (the System) was established to provide retirement benefits to City employees, the City Housing Authority, the Pittsfield Economic Development Authority and their beneficiaries. The System is governed by a five-member board comprised of the Director of Finance/Treasurer (ex-officio), two members elected by the System's participants, one member appointed by the Mayor and one member appointed by the Board members. The System is presented using the accrual basis of accounting and is reported as a pension trust fund in the fiduciary fund financial statements.

The system did not issue a separate audited financial statement. The System issues a publicly available unaudited financial report in accordance with guidelines established by the Commonwealth of Massachusetts' (Commonwealth) Public Employee Retirement Administration Commission (PERAC). That report may be obtained by contacting the System located at 70 Allen Street Room #109, Pittsfield, Massachusetts 01201.

Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government. The following component unit is presented as discretely presented component unit:

The Berkshire Athenaeum (the Corporation) is a corporation established under Chapter 129 of the Acts of 1871 of the Commonwealth of Massachusetts. The purpose of the Corporation is to maintain and operate a public library and to provide library services and library materials to the inhabitants of the City. The Corporation has fifteen trustees, seven trustees that are elected at the annual meeting, four trustees appointed by the mayor with the approval of the City Council and four ex officio trustees consisting of the mayor, president of the city council, city treasurer, and one member of the school committee elected from its members. The Corporation is presented as a component unit. The component unit is presented as unaudited.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

The City is responsible for electing the governing board and/or committee members of the Pittsfield Housing Authority and the Pittsfield Economic Development Authority. These related organizations are excluded from the financial reporting entity because the City's accountability does not extend beyond the City electing the board and/or committee members. Audited financial statements are available from the respective organizations. Descriptions of the related organizations are as follows:

Pittsfield Housing Authority – A public housing agency that provides housing assistance to eligible and qualified low and moderate income families, the elderly and handicapped. The housing authority is an autonomous and self-sufficient agency under the State Executive Office of Communities and Development. The City has no significant influence over management, budget or policies of the authority.

Pittsfield Economic Development Authority – An authority established by Section 268 of Chapter 194 of the Acts of 1998 of the Commonwealth of Massachusetts, the purpose of which shall be to acquire properties contaminated by oil or hazardous material, conduct response actions thereon and construct, develop, maintain, lease, convey or otherwise transfer such property for the beneficial reuse or development of property to promote economic development on behalf of the City of Pittsfield. The authority is under the management and control of the Pittsfield Economic Development Board. Although the mayor of the City appoints the board, the City has no significant influence over management, budget or policies of the authority.

B. Government-Wide and Fund Financial Statements

Government-wide financial statements

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component units. Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund financial statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

Because governmental fund statements are presented using a measurement focus and basis of accounting different from that used in government-wide statements' governmental column, a reconciliation is presented that briefly explains the adjustments necessary to reconcile ending net position and change in net position.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets, liabilities, revenues or expenditures/expenses of an individual governmental fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental funds),

and
- If the total assets, liabilities, revenues or expenditures/expenses of the individual governmental funds are at least 5 percent of the corresponding element for all governmental funds combined.

Additionally, any other governmental fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Proprietary and fiduciary funds are reported by fund type.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-wide financial statements

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis* of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recognized when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's enterprise funds and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues of the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported.

Fund financial statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis* of accounting. Under the modified accrual basis concept, revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon thereafter to be used to pay current liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, excises and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The City reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *economic revitalization development fund* is a special revenue fund used to account for the appropriation of funds originally funded by the General Electric Company. These funds provide resources for economic development in the City upon City Council approval.

The *high school construction project fund* is used to account for the construction of the new Taconic High School facility.

The City reports the following major proprietary funds:

The *sewer fund* is used to account for the sewer activities.

The *water fund* is used to account for the water activities.

The *internal service fund* is used to account for the activity in the health insurance fund.

The non-major governmental fund consists of other special revenue, capital projects and permanent funds that are aggregated and presented in the *non-major governmental funds*' column on the governmental funds' financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for the proceeds of specific revenue sources (other than permanent or capital projects funds) that are restricted by law or administrative action to expenditures for specified purposes.

The *capital projects fund* is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by Enterprise and Trust Funds).

The *permanent fund* is used to account for financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

Additionally, the City reports the following fund types:

Fiduciary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the government programs.

The *Pittsfield Employees Retirement System Pension trust fund* is used to account for the activities of the System, which accumulates resources to provide pension benefits to eligible retirees and their beneficiaries.

The *Other Post Employment Benefit (OPEB) Trust Fund* is used to account for the assets held by the City in trust for the payment of future retiree health insurance benefits. The assets of the OPEB Trust Fund cannot be used to support the City's operations.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

The *private-purpose trust fund* is used to account for trust arrangements, other than those properly reported in the permanent fund, under which principal and investment income exclusively benefit individuals, private organizations, or other governments.

The *agency fund* is used to account for assets held in a purely custodial capacity.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

D. Cash and Cash Equivalents

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition. The City maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption, "cash and cash equivalents".

Excluding the permanent funds, investment income derived from major and non-major governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Laws (MGL).

Investment income from proprietary funds is maintained in those funds.

E. Investments

The City maintains investments according to Massachusetts General Laws and adopted policies. Investments are reported according to the fair value hierarchy established by generally accepted accounting principles. Investments are defined as securities or other assets that (a) a government holds primarily for the purpose of income or profit and (b) has a present service capacity based solely on its ability to generate cash or to be sold to generate cash. Fair Value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The hierarchy is based upon valuation inputs, which are assumptions that market participants would use when pricing an asset or a liability, including assumptions about risk.

Level 1 inputs are quoted prices in active markets for identical assets or liabilities at the measurement date.

Level 2 inputs are directly observable for an asset or a liability (including quoted prices for similar assets or liabilities), as well as inputs that are indirectly observable for the asset or liability.

Level 3 inputs are unobservable for the asset or liability.

Certain investments, such as money market investments and 2a7-like external investment pools, are reported at amortized cost. 2a7-like pools are external investment pools that operate in conformity with the Securities and Exchange Commission's (SEC) Rule 2a7 as promulgated under the Investment Company Act of 1940, as amended and should be measured at the net asset value per share provided by the pool.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Additional investment disclosures are presented in these Notes.

Investments in the Pittsfield Employee Retirement System consists of marketable securities, bonds and short-term money market investments. All investments are carried at fair market value.

F. Receivables

The recognition of revenues related to accounts receivable reported in the government-wide financial statements and fund financial statements are reported under the accrual basis of accounting and the modified accrual basis of accounting, respectively.

Property Taxes and Tax Liens

Property taxes are based on assessments as of January 1, 2018 and include betterments, special assessments and liens. Taxes are used to finance the operations of the City for the fiscal year July 1st to June 30th. By law, all taxable property in the Commonwealth of Massachusetts must be assessed at 100% of fair cash value. Taxes are due and payable on July 1st. The City has accepted the quarterly tax payment system. Under the quarterly tax payment system, the assessors make a preliminary tax commitment based on the prior year's net tax and may not exceed, with limited exceptions, fifty percent of that amount. The collector must mail preliminary tax bills each year by July 1st. The preliminary tax is payable in two equal installments. The first installment is due on August 1st and the second installment is due on November 1st. After the City sets the tax rate, the assessors make the actual tax commitment. If actual bills are mailed on or before December 31st, the balance remaining is payable in two equal installments. The first installment is due on February 1st and the second installment is due on May 1st. If bills are mailed after December 31st, the entire balance is not due until May 1st or thirty days after the bills were mailed, whichever is later. Any betterments, special assessments and other charges are added to the actual bills. Interest at the rate of 14% is charged on the amount of any preliminary tax or actual tax installment payment that is unpaid and delinquent and is charged only for the number of days the payment is actually delinquent. If actual tax bills are mailed after December 31st, interest will be computed from May 1st, or the payment due date, whichever is later. The City has an ultimate right to foreclose on property for which taxes have not been paid. Property taxes levied are recorded as receivables. Revenues from property taxes are recognized in the fiscal year for which they have been levied.

The City mailed preliminary tax bills for the fiscal year 2019 on June 29, 2018 that were due on August 1, 2018 and November 1, 2018 and actual bills on December 31, 2018 that were due on February 1, 2019 and May 1, 2019.

The Commonwealth of Massachusetts electorate in November, 1980, passed legislation known as Proposition 2 1/2, in order to limit the amount of revenue to be raised by taxation. The purpose of the legislation was to control the levy of taxes that are assessed to property owners of a City. The legal levy limit under Proposition 2 1/2 for fiscal year 2019 is \$89,534,132.

The total amount raised by taxation was \$86,381,077.

The allowance for uncollectible accounts is estimated based on historical trends and specific account analysis.

Excise and Other Taxes

Excise taxes consist of motor vehicle excise. Excise taxes are assessed annually for each vehicle registered in the City, and are recorded as receivables in the fiscal year of levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair market value of those vehicles.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

The tax calculation is the fair market value of the vehicle multiplied by \$25 per \$1,000 of value.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

User Charges

User charges and fees consist of water and sewer and are levied quarterly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Water and sewer liens are processed each year and are included as a lien on the property owner's tax bill. Water and sewer charges and liens are recorded as receivables in the fiscal year of the levy.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Departmental

Departmental receivables consist primarily of school tuition, parking fees, police outside detail fees, demolition liens, solid waste fees and other immaterial fees and are recorded as receivables in the fiscal year.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Loans

The Community Development office administers loan programs that provide housing assistance to residents of the City and commercial loans to businesses. Upon issuance, a receivable is recorded for the principal amount of the loan.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Due from Other Governments

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, revenue is recognized as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, revenue is recognized when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

G. Capital Assets

Capital assets, which include land, construction in progress, buildings and improvements, machinery, equipment and other, and infrastructure assets (e.g. roads, water mains, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements. Capital assets are recorded at historical cost or at estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value.

All purchase of equipment in excess of \$15,000 and construction costs of in excess of \$50,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of fixed assets are as follows:

Capital Asset Type	Years
Buildings and renovations	10-40
Machinery, equipment and other	3-20
Infrastructure	20-50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

H. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as operating transfers in and operating transfers out.

In the government-wide financial statements, operating transfers between and within governmental funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers net."

In the fund financial statements, operating transfers between and within funds are not eliminated from the individual fund statements and are reported as operating transfers in and operating transfers out.

I. Deferred Outflows and Inflows of Resources

Government-wide financial statements

The government-wide financial statements *Statement of Net Position* includes a separate section, listed below total assets, for *deferred outflows of resources*. This represents the usage of net position applicable for future period(s) and will not be recognized as expenditures until the future period to which it applies. Currently, the items in this category are *deferred outflows related to pensions and deferred outflows related to OPEB*.

In addition to liabilities, the *Statement of Net Position* will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the only item in this category is *deferred inflows related to pensions*.

Fund financial statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has only one type of item, which arises only under a modified accrual basis of accounting that qualifies in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues for the City's property and excise taxes; departmental revenue, loans and intergovernmental grants. These amounts are deferred and are recognized as an inflow of resources in the period that the amounts become available.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

J. Net Position and Fund Balances

In the Government-Wide financial statements, the difference between the City's total assets, deferred outflows of resources, total liabilities and deferred inflows of resources represents net position. Net position displays three components – net investment in capital assets, restricted (distinguished between major categories of restrictions); and unrestricted. Unrestricted net position represents the net position available for future operations.

Net position classified as net investment in capital assets, consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Net position has been “restricted for” the following:

“Capital projects” represents amounts restricted for capital purposes.

“Loans” represents community development outstanding loan receivable balances.

“Federal and state grants” represents amounts restricted by the federal and state government for various programs.

“Community preservation fund” represents amounts that are restricted for the preservation of open space, historical resources and community housing.

“Permanent funds – expendable” represents amounts held in trust for which the expenditures are restricted by various trust agreements.

“Permanent funds – nonexpendable” represents amounts held in trust for which only investment earnings may be expended.

“Other purposes” represents restrictions placed on assets from outside parties.

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of those resources.

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories; or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned and unassigned.

Restricted fund balance. This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance. These amounts can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision-making authority, which is the City Council action and can be modified or rescinded only through these actions. Committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action it employed to previously commit.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Assigned fund balance. This classification reflects the amounts constrained by the City's "intent" to be used for specific purposes, but are neither restricted nor committed. Department heads and City board/committees have the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance. This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When the restricted and other fund balance resources are available for use, it is the City's policy to use restricted resources first, followed by committed, assigned, and unassigned amounts respectively.

K. Long-term Debt

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position.

The face amount of governmental funds long-term debt is reported as other financing sources.

L. Compensated Absences

The City grants to employees sick and vacation leave in varying amounts based upon length of service and in accordance with various individual union contracts. Individuals are provided for a maximum in a range of 105 to 140 days depending on the union contract. Upon retirement, termination, or death, certain employees are compensated for unused vacation and sick leave (subject to certain limitations) at 50% of their current rates of pay.

M. Pension Benefits

For purposes of measuring the net pension liability, deferred outflows of resources related to pensions and pension expense, information about the fiduciary net position of the Pittsfield Contributory Retirement System (the System) and the Massachusetts Teachers Retirement System (MTRS) are provided. Additions to and deductions from the fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments, including refunds of employee contributions, are recognized when due and payable according with the benefit terms. Investments are reported at their fair value.

N. Post Retirement Benefits

In addition to providing pension benefits, health insurance coverage is provided for retired employees and their survivors in accordance with MGL, Chapter 32, on a pay-as-you-go basis. The cost of providing health insurance is recognized by recording the employer's share of insurance premiums for PPO plans and HMO plans in the general fund in the fiscal year paid.

O. Use of Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

P. Total Column

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

An annual budget is adopted for the City's General Fund. Although legislative approval is required for the acceptance of grants, capital projects and borrowing authorizations, annual budgets are not prepared for any other fund; therefore, comparison of budget to actual is only presented for the General Fund.

The City must establish its property tax rate each year so that the property tax rate levy will comply with the limits established by Proposition 2 1/2, as amended, and also equal the sum of (a) the aggregate of all annual appropriations for expenditures, plus (b) provision for prior year deficits, if any, less (c) the aggregate of all non-property tax revenues estimated to be received, including available funds. Supplemental appropriations may be made from available funds after the setting of the tax rate. Appropriations may be transferred between departments with the City Council approval.

The City follows these procedures in establishing the General Fund budgetary data as reflected in the financial statements:

- The Mayor presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1st to the City Council.
- The budget is legally enacted by vote of the City Council prior to the end of the fiscal year.
- Throughout the fiscal year, any unencumbered appropriation, balance or portion thereof, may be transferred from one department, commission, board or office, to another by City Council vote.

Massachusetts law requires cities and towns to provide for a balanced budget. Section 23 of Chapter 59 of the Massachusetts General Laws states, in part,

"The assessors shall annually assess taxes to an amount not less than the aggregate of all amounts appropriated, granted or lawfully expended by their respective towns (cities) since the preceding annual assessment and not provided for therein . . . "

For fiscal year 2019, the City incurred a final budget deficit of \$5,793,745 for the General Fund.

The City voted from the following sources to fund the deficit budget during the fiscal year:

Unassigned fund balance:	
Free cash votes	\$ 2,610,251
Prior year's encumbrances	<u>3,183,494</u>
	<u><u>\$ 5,793,745</u></u>

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

B. Deficit Fund Balances

The following funds have deficits at June 30, 2019 as measured by the balances of unreserved fund balance:

- The high school construction project fund, a major fund, has a deficit of \$4,532,909. This project is partially funded by the Massachusetts School Building Authority (MSBA). The City has additional authorizations for debt totaling \$21,894,195 and has temporary notes outstanding of \$525,000. The deficit will be eliminated upon the future receipt of funds or upon the issuance of permanent debt.
- Various capital project funds are overdrawn for a total of \$4,741,915. The City has various temporary notes totaling \$5,895,802 for these capital projects. The deficits will be eliminated upon the issuance of permanent debt.

3. DETAILED NOTES

A. Deposits and Investments

Custodial Credit Risks – Deposits – City Financials

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. The City does not have a deposit policy for custodial credit risk. Deposits at June 30, 2019 were \$44,051,790. Of these, \$6,340,389 are exposed to custodial credit risk as uninsured and uncollateralized.

Custodial Credit Risks – Deposits – Pittsfield Contributory Retirement System

Custodial credit risk is the risk that in the event of a bank failure, the System's deposits may not be returned. The System does not have a deposit policy for custodial credit risk. Deposits at December 31, 2018 were \$7,278,954. None are exposed to custodial credit risk as uninsured and uncollateralized.

Investment Policies – City Financials

Investments of funds, except for trust funds, are generally restricted by Massachusetts General Laws, Chapter 44, Section 55. That statute permits investments of available revenue funds and bond and note proceeds in term deposits and certificates of deposit of banks and trust companies, in obligations issued or unconditionally guaranteed by the federal government or an agency thereof with a maturity of not more than one year, in repurchase agreements with a maturity of not more than 90 days secured by federal or federal agency securities, in participation units in the Massachusetts Municipal Depository Trust ("MMDT"), or in shares in SEC-registered money market funds with the highest possible rating from at least one nationally recognized rating organization.

The MMDT is an investment pool created by the Commonwealth under the supervision of the State Treasurer's office. According to the State Treasurer, the Trust's investment policy is designed to maintain an average weighted maturity of 90 days or less and is limited to high-quality, readily marketable fixed income instruments, including U. S. Government obligations and highly-rated corporate securities with maturities of one year or less. The MMDT is an external investment pool that meets the criteria established under GASB Statement No. 79 to report its investments at amortized cost.

As of June 30, 2019, the City had no investments that met the above criteria.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Investment Policies – Pittsfield Contributory Retirement System

Under the Public Employee's Retirement Administration Commission (PERAC) regulations, every retirement board shall file a statement of investment objectives with PERAC. Among the information to be filed are the investment policy, the rate of return expected, the expected level of risk, the asset mix, the degree of diversification, and other pertinent financial information. At all times, the Board's investments are subject to certain limitations set forth in Massachusetts General Laws, Chapter 32. Any investment not specifically addressed in these guidelines is not allowed.

Specific policies for investments of funds for the system that have been approved by PERAC, are as follows:

- Equities of foreign corporations, including American Depository Receipts, listed on the New York Stock Exchange provided that all such investments are denominated in U. S. currency, and that the total of all such investments shall not exceed 10% of the total book value of equity investments.
- Bonds shall have a minimum quality rating of Baa or equivalent as rated by one or more recognized bond rating services, however, 10% of the market value of fixed income investments may be invested in bonds with a minimum quality rating of Ba or equivalent as rated by one or more recognized bond rating services.
- Fixed income holdings which are downgraded by one or more recognized rating services to below a Baa or equivalent rating must be sold within a reasonable period of time not to exceed one year, however, 10% of the market value of fixed income investments may be invested in bonds with a minimum quality rating of Ba or equivalent.
- Sales of fixed income investments with maturities exceeding one year shall not exceed 150% of the market value of all fixed income obligations in any twelve-month period, excluding cash and short-term obligations.
- Sales of equity investments shall not exceed 100% of the average market value of all equity holdings in any twelve-month period.
- Equities in foreign corporations, including American Depository Receipts listed on a United States stock exchange or traded over the counter in the United States, provided that all such investments are denominated in the U. S. currency, and that the total of all such investments shall not exceed 10% of total book value of equity investments.
- Commingled real estate shall not exceed 5% of the total book value of the portfolio at the time of purchase provided that: (a) the retirement board does not participate in the selection of personnel responsible for making real estate investments and should this be required, prior to any participation by the board, the board shall consult with PERA to determine the appropriate course of action; (b) such personnel retain authority in the decision making process, and (c) should an investment in real estate result in the direct ownership of real estate or mortgage indebtedness, such shall be permitted only until such time as divestiture is prudent.
- Equity investments shall not exceed 60% of the portfolio value at market, including international equities which shall not exceed 5% of the portfolio valued at market. At least 40% but not more than 80% of the total portfolio valued at market, shall consist of fixed income investments with a maturity of more than one year including Yankee bonds which shall be limited to 10% of the total fixed income portfolio value at market.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

- In accordance with PERAC Investment Guideline 99-2, the Board may invest in the Freedom Equity Style Fund. Proceeds will come from a large cap equity value separate account managed by Freedom Capital Management. As long as the fund maintains its value focus, there is no change in investment strategy or in the universe of securities to be considered. Since the fund invests in an index rather than in individual securities, this modification affords reduced fees to the System.
- In accordance with PERAC Investment Guideline 99-2, the Board may make a modest modification to its fixed income management mandate with Freedom Capital Management. Under this modification, the manager may invest up to 15% of the account's assets in high yield securities on an opportunistic basis. The Board has had a successful relationship with Freedom Capital as a fixed income manager since 1986 and it is satisfied that the company has sufficient capability in the high-yield market to accomplish the modified mandate.
- The System may modify its investment with Freedom Capital Management in accordance with Investment Guideline 99-2. In order to achieve cost savings deriving from economies of scale, the System's Core Plus Fixed Income and Large Cap Value mandates with Freedom Capital will change from separately managed accounts to participation in commingled funds.

The System's investments are in pooled funds (the Pension Reserves Investment Trust (PRIT) Fund and the Real Estate Fund). The PRIT fund and the real estate fund are pooled investment funds created under the supervision of the Pension Reserves Investment Management (PRIM) Board. The PRIT and the real estate fund are external investment pools that meet the criteria established under GASB Statement No. 79. As of December 31, 2018, the System had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>
Other Investments:	
PRIT pooled funds	128,797,725
Pooled alternative investment capital	488,674
	<u>\$ 129,286,399</u>

Custodial Credit Risks - Investments

For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the System will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Of the System's \$129,286,399 in investments, none are uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department but not in the System's name. The System has no policy on custodial credit risk.

Interest Rate Risk

The System does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

The System limits investments in bonds with a minimum quality rating of Baa or equivalent as rated by one or more recognized bond rating services, however, 10% of the market value of fixed income investments may be invested in bonds with a minimum quality rating of Ba or equivalent as rated by one or more recognized bond rating services.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

The System does not have any investments which are exposed to credit risk.

Concentration of Credit Risk

The System places no limit on the amount the System may invest in one issuer.

Fair Value of Retirement Investments

The retiree pension defined benefit plan holds significant amounts of investments that are measured at fair value on a recurring basis. Because investing is a key part of the plan's activities, the plan shows greater disaggregation in its disclosures. The plan chooses a tabular format for disclosing the levels within the fair value hierarchy.

The System categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The System has the following recurring fair value measurements as of December 31, 2018:

Investment Type	Fair Value	Fair Value Measurements		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments Measured at the net asset value (NAV):				
External Investment Pools (PRIT)	128,797,725			
Pooled Venture Capital Funds	488,674			
Total Investments	<u>\$ 129,286,399</u>			

PRIT investments are valued using the net asset value (NAV) method. This investment pool was created by the Commonwealth of Massachusetts under the supervision of the State Treasurer's office. PRIT is administered by the Pension Reserves Investment Management (PRIM) Board. The fair values of the positions in each investment Pool are the same as the value of each Pool's shares. The System does not have the ability to control any of the investment decisions relative to its funds in PRIT.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

B. Receivables

At June 30, 2019, receivables for the individual major governmental funds, non-major governmental funds, and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
Major and non-major governmental funds:			
Property taxes	\$ 3,362,833	\$ (100,000)	\$ 3,262,833
Tax liens	5,532,215	(1,405,564)	4,126,651
Excise taxes	879,690	(175,000)	704,690
Departmental	1,069,014	(540,073)	528,941
Loans	3,398,722	(80,864)	3,317,858
Due from other governments	11,316,254	-	11,316,254
Fiduciary funds:			
<i>Pittsfield Employee Retirement System (at December 31, 2018):</i>			
Accounts receivable	15,426	-	15,426
	<u>\$ 25,574,154</u>	<u>\$ (2,301,501)</u>	<u>\$ 23,272,653</u>

At June 30, 2019, receivables for the sewer and water enterprise consist of the following:

	Gross Amount	Allowance for Uncollectibles	Net Amount
Sewer Fund:			
User charges	\$ 655,502	\$ (5,000)	\$ 650,502
Tax liens	124,604	-	124,604
Departmental	14,260	(1,000)	13,260
Due from other governments	3,855,247	-	3,855,247
Water Fund:			
User charges	555,161	(5,000)	550,161
Tax liens	258,089	-	258,089
Departmental	3,992	(1,000)	2,992
	<u>\$ 5,466,855</u>	<u>\$ (12,000)</u>	<u>\$ 5,454,855</u>

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

The composition of amounts due from other governments as of June 30, 2019 for governmental funds is as follows:

General Fund:

Commonwealth of Massachusetts:

Department of Revenue:	\$	2,606,218	
Department of Veterans Services:			
Veterans benefits		730,275	
Massachusetts School Building Authority:			
School Building Assistance - Capital portion		<u>1,526,051</u>	\$ 4,862,544

High School Construction Project Fund:

Commonwealth of Massachusetts:

Massachusetts School Building Authority:			
School Building Assistance - Capital portion			445,268

Nonmajor Governmental Funds:

U.S. Department of Agriculture:

School lunch	187,668
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U.S. Department of Education:

School title grants	1,444,112
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U.S. Department of Homeland Security

34,569

U.S. Department of Housing and Urban Development:

Community Development Block Grant	711,350
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U.S. National Endowment of the Arts

128,950

Commonwealth of Massachusetts:

Department of Elementary and Secondary Education:

School lunch	3,535
School title grants	127,771
State Special Education Reimbursement fund	441,468
Department of Environmental Protection	1,500
Department of Housing and Community Development	113,971
Department of Fire Services	47,358
Department of Revenue	57,847
Executive Office of Environmental Affairs	139,046
Executive Office of Housing & Economic Development	12,350
Executive Office of Public Safety & Homeland Security	17,336

Massachusetts Department of Transportation:

Aeronautics Commission	336,041	
Highway Department	<u>2,203,570</u>	<u>6,008,442</u>
		<u>\$ 11,316,254</u>

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

The composition of amounts due from other governments as of June 30, 2019 for business-type funds is as follows:

Sewer Fund:

Commonwealth of Massachusetts:

Massachusetts Clean Water Trust:

WasteWater Treatment Plant (CWP 18-12)	\$	3,819,893
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Massachusetts Clean Energy Center:

WasteWater Treatment Pilot Program		35,354
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	\$	<u>3,855,247</u>
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C. Deferred Inflows of Resources – Unavailable Revenue

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of deferred inflows of resources reported in the governmental funds are as follows:

General Fund:

Property taxes	\$	2,892,644	
Tax liens		4,122,946	
Excise taxes		704,690	
Departmental		223,997	
Due from other governments		<u>2,115,704</u>	\$ 10,059,981

Nonmajor governmental funds:

Property taxes		3,189	
Tax liens		3,705	
Departmental		530,376	
Loans		3,317,858	
Due from other governments		<u>2,366,653</u>	<u>6,221,781</u>
	\$		<u><u>16,281,762</u></u>

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

D. Capital Assets

Capital asset activity for the governmental and business-type activities for the year ended June 30, 2019, are as follows:

Governmental Activities	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land	\$ 6,624,474	\$ 1,015,966	\$ -	\$ 7,640,440
Construction in Progress	102,791,864	25,268,520	(1,430,518)	126,629,866
Total capital assets not being depreciated	109,416,338	26,284,486	(1,430,518)	134,270,306
Capital assets being depreciated:				
Buildings and Renovations	118,451,920	333,835	-	118,785,755
Machinery, equipment and other	22,257,777	2,111,188	(290,999)	24,077,966
Infrastructure	83,121,092	7,352,686	-	90,473,778
Total capital assets being depreciated	223,830,789	9,797,709	(290,999)	233,337,499
Less accumulated depreciation for:				
Buildings and Renovations	81,019,630	3,330,399	-	84,350,029
Machinery, equipment and other	15,913,925	1,462,500	(290,999)	17,085,426
Infrastructure	20,844,573	4,295,628	-	25,140,201
Total accumulated depreciation	117,778,128	9,088,527	(290,999)	126,575,656
Total capital assets being depreciated, net	106,052,661	709,182	-	106,761,843
Total governmental activities capital assets, net	\$ 215,468,999	\$ 26,993,668	\$ (1,430,518)	\$ 241,032,149

Business-Type Activities	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land	\$ 99,825	\$ -	\$ -	\$ 99,825
Construction in Progress	14,933,794	14,008,750	(12,558,721)	16,383,823
Total capital assets not being depreciated	15,033,619	14,008,750	(12,558,721)	16,483,648
Capital assets being depreciated:				
Machinery, equipment and other	3,221,497	326,564	(244,192)	3,303,869
Infrastructure	93,025,623	12,558,721	-	105,584,344
Total capital assets being depreciated	96,247,120	12,885,285	(244,192)	108,888,213
Less accumulated depreciation for:				
Machinery, equipment and other	2,760,437	183,313	(244,192)	2,699,558
Infrastructure	36,074,098	2,676,981	-	38,751,079
Total accumulated depreciation	38,834,535	2,860,294	(244,192)	41,450,637
Total capital assets being depreciated, net	57,412,585	10,024,991	-	67,437,576
Total business-type activities capital assets, net	\$ 72,446,204	\$ 24,033,741	\$ (12,558,721)	\$ 83,921,224

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General government	\$ 643,700
Airport	1,234,723
Public safety	536,014
Public works	3,458,656
Education	2,599,617
Health and human services	108,964
Culture and recreation	506,853
Total depreciation expense - governmental activities	<u>\$ 9,088,527</u>
Business-Type Activities:	
Sewer fund	\$ 1,388,094
Water fund	1,472,200
Total depreciation expense - business-type activities	<u>\$ 2,860,294</u>

E. Interfund Receivables, Payables and Transfers

Interfund transfers for the fiscal year ended June 30, 2019, are summarized below:

	<u>Transfers In:</u>
	General
<u>Transfers Out:</u>	fund
Nonmajor governmental funds	<u>\$ 38,415</u>

F. Short-Term Financing

Under the general laws of the Commonwealth and with the appropriate local authorization the City is authorized to borrow funds on a temporary basis to (1) fund current operations prior to the collection of revenues, by issuing revenue anticipation notes, (2) fund grants prior to reimbursements, by issuing grant anticipation notes, and (3) fund capital projects costs incurred prior to selling permanent debt by issuing bond anticipation notes.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Details related to the short-term debt activity of the governmental type fund activity are as follows:

Purpose	Interest Rate	Final Maturity Date	Balance July 1, 2018	Renewed/ Issued	Retired/ Redeemed	Outstanding June 30, 2019
Nonmajor Governmental Funds:						
Bond Anticipation Notes:						
MPL 2017, General projects	2.00%	10/26/2018	\$ 547,548	-	\$ 547,548	-
MPL 2017, High School construction	2.00%	10/26/2018	5,000,000	-	5,000,000	-
MPL 2018, General projects	2.50%	2/1/2019	1,597,338	-	1,597,338	-
MPL 2018, Airport improvements	2.50%	2/1/2019	743,054	-	743,054	-
MPL 2018, General projects	3.00%	2/1/2019	2,562,400	-	2,562,400	-
MPL 2019, High School construction	2.50%	6/27/2019	-	4,000,000	4,000,000	-
MPL 2019, General projects	2.50%	6/27/2019	-	1,823,309	1,823,309	-
MPL 2019, High School construction	2.00%	2/27/2020	-	525,000	-	525,000
MPL 2019, General projects	2.00%	2/27/2020	-	5,895,802	-	5,895,802
Total Governmental Activities			\$ 10,450,340	\$ 12,244,111	\$ 16,273,649	\$ 6,420,802

Details related to the short-term debt activity of the business-type activity are as follows:

Purpose	Interest Rate	Final Maturity Date	Balance July 1, 2018	Renewed/ Issued	Retired/ Redeemed	Outstanding June 30, 2019
Bond anticipation notes:						
Sewer Fund:						
Municipal Purpose Loan 2018						
Wastewater Treatment Plant	2.50%	2/1/2019	\$ 2,003,450	-	\$ 2,003,450	-
Wastewater Treatment Plant	3.00%	2/1/2019	1,527,782	-	1,527,782	-
Municipal Purpose Loan 2019	2.50%	6/27/2019	-	3,336,480	3,336,480	-
Municipal Purpose Loan 2019	2.00%	2/27/2020	-	6,039,085	-	6,039,085
Massachusetts Clean Water Trust:						
Interim Loan CWP-18-12	0.00%	2/6/2022	-	7,455,160	-	7,455,160
Interim Loan CWP-18-12A	0.00%	2/6/2022	-	704,579	-	704,579
			3,531,232	17,535,304	6,867,712	14,198,824
Water Fund:						
Municipal Purpose Loan 2018	2.50%	2/1/2019	320,910	-	320,910	-
Municipal Purpose Loan 2018	3.00%	2/1/2019	42,157	-	42,157	-
Municipal Purpose Loan 2019	2.50%	6/27/2019	-	902,883	902,883	-
Municipal Purpose Loan 2019	2.00%	2/27/2020	-	934,270	-	934,270
			363,067	1,837,153	1,265,950	934,270
Total Business-type activities			\$ 3,894,299	\$ 19,372,457	\$ 8,133,662	\$ 15,133,094

G. Long Term Debt

General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

General obligation bonds currently outstanding of the governmental type fund are as follows:

	Interest Rate	Date Issued	Final Maturity Date	Original Amount Issued	Outstanding June 30, 2019
Inside Debt:					
Municipal Purpose Loan - 2008	4.61%	3/1/2008	3/1/2028	\$ 5,747,190	\$ 865,000
Municipal Purpose Refunding	3.00-5.00%	7/1/2010	3/1/2022	3,167,100	562,100
Departmental equipment	2.00-4.50%	10/1/2010	9/1/2030	924,712	95,000
School building improvements	2.00-4.50%	10/1/2010	9/1/2030	933,708	430,000
DPW road and street improvements	2.00-4.50%	10/1/2010	9/1/2030	5,898,790	3,520,000
Building improvements	2.00-4.50%	10/1/2010	9/1/2030	982,447	515,000
High school roof replacement	2.00-4.00%	1/15/2011	12/1/2028	1,550,000	1,015,000
Landfill drainage & engineering	2.00-4.00%	1/15/2011	12/1/2028	200,000	120,000
Building improvements	2.00-4.00%	1/15/2011	12/1/2028	659,500	270,000
DPW road and street improvements	2.43%	1/26/2012	12/1/2031	2,995,700	1,120,000
Various city projects	2.43%	1/26/2012	12/1/2031	237,300	15,000
Landfill drainage & engineering	2.43%	1/26/2012	12/1/2031	69,000	35,000
School projects	2.43%	1/26/2012	12/1/2031	80,000	10,000
DPW road and street improvements	3.32%	6/27/2013	6/1/2033	2,340,000	1,050,000
Various city projects	3.32%	6/27/2013	6/1/2033	1,210,059	265,000
Common/Skate Park Redevelopment	3.32%	6/27/2013	6/1/2033	250,000	150,000
DPW road and street improvements	3.00-5.00%	1/23/2014	6/1/2034	6,650,000	4,505,000
Various city projects	3.00-5.00%	1/23/2014	6/1/2034	2,613,250	1,565,000
School projects	3.00-5.00%	1/23/2014	6/1/2034	491,750	290,000
Municipal Purpose Loan - 2015	2.0-4.0%	2/5/2015	12/1/2034	7,001,312	4,870,000
Municipal Purpose Loan - 2016	2.42%	2/11/2016	12/1/2035	2,643,488	2,065,000
Municipal Purpose Loan - 2016	2.66%	10/27/2016	9/1/2036	3,996,482	3,795,000
Municipal Purpose Loan - 2017	2.58%	6/29/2017	6/1/2037	6,456,000	6,445,000
Municipal Purpose Loan - 2018	3.25%	2/1/2018	12/1/2046	2,690,199	2,555,000
State Qualified GO Bonds - 2018	3.50%	6/29/2018	6/1/2048	997,345	925,000
State Qualified GO Bonds - 2018	2.52%	10/25/2018	9/1/2022	300,000	300,000
State Qualified GO Bonds - 2019	2.89%	2/1/2019	12/1/2043	5,348,138	5,348,138
State Qualified GO Bonds - 2019	2.67%	6/26/2019	6/1/2043	2,329,487	2,329,487
Total Inside Debt					\$ 45,029,725

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

	Interest Rate	Date Issued	Final Maturity Date	Original Amount Issued	Outstanding June 30, 2019
Outside Debt:					
Municipal Purpose Refunding:					
School construction	3.00-5.00%	7/1/2010	3/1/2022	\$ 29,843,200	\$ 5,190,000
Municipal Purpose Loan - 2010:					
Airport Land Acquisition	2.00-4.50%	10/1/2010	9/1/2030	263,343	140,000
Municipal Purpose Loan - 2011:					
Airport Land Acquisition	2.00-4.00%	1/15/2011	12/1/2028	76,000	40,000
Municipal Purpose Loan - 2014:					
Airport Land Acquisition	3.00-5.00%	1/23/2014	6/1/2034	2,000,000	1,660,000
State Loan - 2017:					
Taconic High School construction	3.60%	2/2/2018	3/1/2042	10,000,000	9,990,000
Municipal Purpose Loan - 2018:					
Airport construction	3.25%	2/1/2018	12/1/2046	771,720	770,000
Taconic High School construction	3.25%	2/1/2018	12/1/2046	19,251,276	19,251,000
State Qualified GO Bonds - 2018					
Taconic High School construction	3.79%	10/25/2018	9/1/2043	10,000,000	10,000,000
State Qualified GO Bonds - 2019					
Taconic High School construction	2.78%	6/26/2019	6/1/2043	4,000,000	4,000,000
					51,041,000
Total Outside Debt					51,041,000
Total Governmental Type Debt					\$ 96,070,725

Future Debt Service

The annual principal and interest payments to retire all general obligation long-term debt outstanding as of June 30, 2019 are as follows:

Year	Principal	Interest	Total
2020	\$ 5,679,925	\$ 3,899,077	\$ 9,579,002
2021	5,632,300	3,432,373	9,064,673
2022	5,352,500	3,178,351	8,530,851
2023	5,411,000	2,915,945	8,326,945
2024	5,365,000	2,685,986	8,050,986
2025-2029	25,705,000	10,138,712	35,843,712
2030-2034	16,970,000	5,981,603	22,951,603
2035-2039	11,675,000	3,632,219	15,307,219
2040-2044	11,005,000	1,525,969	12,530,969
2045-2047	3,275,000	168,328	3,443,328
	\$ 96,070,725	\$ 37,558,563	\$ 133,629,288

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

General obligation bonds currently outstanding of the business-type fund are as follows:

	Interest Rate	Date Issued	Final Maturity Date	Original Amount Issued	Outstanding June 30, 2019
Inside Debt:					
Sewer Fund:					
Municipal Purpose Loan - 2008	4.61%	3/1/2008	3/1/2028	\$ 3,380,000	\$ 1,480,000
Municipal Purpose Refunding	3.00-5.00%	7/1/2010	3/1/2022	75,100	13,500
Wastewater collection system	2.43%	1/26/2012	12/1/2031	650,000	460,000
Wastewater treatment plant	2.43%	1/26/2012	12/1/2031	660,000	465,000
Wastewater collection system	3.32%	6/27/2013	6/1/2033	1,150,000	895,000
Wastewater treatment plant	2.0-4.0%	2/5/2015	12/1/2034	1,000,000	855,000
Wastewater treatment plant	2.75%	10/27/2016	9/1/2036	1,080,518	1,015,000
Municipal Purpose Loan - 2018	3.25%	2/1/2018	12/1/2027	46,000	41,000
State Qualified GO Bonds - 2019	1.76%	6/26/2019	6/1/2029	67,400	67,400
State Qualified GO Bonds - 2019	1.63%	6/26/2019	6/1/2027	41,000	41,000
Massachusetts Clean Water Trust:					
Wastewater treatment plant	2.00%	7/8/2010	7/15/2030	2,101,403	1,360,052
Wastewater treatment plant:					
Energy efficiency improvements	2.00%	5/22/2013	1/15/2033	677,334	327,513
Energy efficiency improvements	2.00%	1/7/2015	1/15/2035	4,100,000	3,414,662
Total Inside Debt					<u>10,435,127</u>
Outside Debt:					
Sewer Fund:					
Solar Photovoltaic	2.0-4.0%	2/5/2015	12/1/2034	225,688	190,000
Wastewater treatment plant	2.59%	2/11/2016	12/1/2035	2,867,512	2,580,000
Wastewater treatment plant	2.75%	10/27/2016	9/1/2036	4,500,000	4,240,000
Wastewater treatment plant	2.75%	10/27/2016	9/1/2036	850,000	800,000
Wastewater collection system	2.75%	10/27/2016	9/1/2036	600,000	565,000
Municipal Purpose Loan - 2018	3.25%	2/1/2018	12/1/2046	511,805	508,000
State Qualified GO Bonds - 2018	3.50%	6/29/2018	6/1/2048	3,667,655	3,600,000
State Qualified GO Bonds - 2019	3.30%	2/1/2019	12/1/2043	184,138	184,138
State Qualified GO Bonds - 2019	3.26%	2/1/2019	12/1/2043	290,082	290,082
State Qualified GO Bonds - 2019	3.27%	2/1/2019	12/1/2043	1,174,492	1,174,492
State Qualified GO Bonds - 2019	3.28%	2/1/2019	12/1/2043	208,150	208,150
Sewer Outside Debt					<u>14,339,862</u>
Total Sewer Debt					<u>\$ 24,774,989</u>

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

	Interest Rate	Date Issued	Final Maturity Date	Original Amount Issued	Outstanding June 30, 2019
Outside Debt:					
Water Fund:					
Municipal Purpose Loan - 2008	4.61%	3/1/2008	3/1/2028	\$ 2,944,810	\$ 1,305,000
Municipal Purpose Refunding	3.00-5.00%	7/1/2010	3/1/2022	54,600	9,400
Public water dams	2.43%	1/26/2012	12/1/2031	2,500,000	1,670,000
Public water dams	3.32%	6/27/2013	6/1/2033	900,000	255,000
Municipal Purpose Loan - 2015:					
Water Main Improvements	2.0-4.0%	2/5/2015	12/1/2034	1,000,000	855,000
Hancock Road water main	2.0-4.0%	2/5/2015	12/1/2034	400,000	345,000
Benedict Road water tank I	2.0-4.0%	2/5/2015	12/1/2034	500,000	425,000
Benedict Road water tank II	2.0-4.0%	2/5/2015	12/1/2034	1,500,000	1,285,000
Municipal Purpose Loan - 2016:					
Benedict Road water tank	2.59%	2/11/2016	12/1/2035	270,000	245,000
YMCA water tank	1.67%	2/11/2016	12/1/2025	100,000	70,000
Public water dams	1.63%	10/27/2016	9/1/2036	600,000	470,000
Hancock Road water main	2.75%	10/27/2016	9/1/2036	450,000	425,000
Famham Dam improvement	2.75%	10/27/2016	9/1/2036	3,500,000	3,295,000
Famham Dam improvement	2.75%	10/27/2016	9/1/2036	3,300,000	3,105,000
YMCA water tank	2.75%	10/27/2016	9/1/2036	730,000	690,000
State Qualified GO Bonds - 2019	1.76%	6/26/2019	6/1/2029	68,000	68,000
State Qualified GO Bonds - 2019	1.72%	6/26/2019	6/1/2029	95,500	95,500
State Qualified GO Bonds - 2019	1.64%	6/26/2019	6/1/2025	33,062	33,062
State Qualified GO Bonds - 2019	2.78%	6/26/2019	6/1/2043	545,551	545,551
Massachusetts Clean Water Trust:					
SCADA System	2.00%	7/8/2010	7/15/2030	748,583	484,479
Coltsville system improvements	2.00%	7/8/2010	7/15/2030	2,826,999	1,829,666
Water Outside Debt					<u>17,505,658</u>
Total Outside Debt					<u>31,845,520</u>
Total business-type debt					<u>\$ 42,280,647</u>

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Future Debt Service

The annual principal and interest payments to retire all business-type long-term debt outstanding as of June 30, 2019 are as follows:

Year	Principal	Interest	Total
2020	\$ 2,239,722	\$ 1,394,468	\$ 3,634,190
2021	2,347,242	1,288,803	3,636,045
2022	2,272,146	1,201,077	3,473,223
2023	2,358,960	1,119,020	3,477,980
2024	2,425,490	1,034,138	3,459,628
2025-2029	12,413,250	3,885,204	16,298,454
2030-2034	10,684,303	1,979,364	12,663,667
2035-2039	5,389,534	674,019	6,063,553
2040-2044	1,425,000	274,875	1,699,875
2045-2048	725,000	66,881	791,881
	<u>\$ 42,280,647</u>	<u>\$ 12,917,849</u>	<u>\$ 55,198,496</u>

A summary of the changes in governmental activities long term liabilities during the year is as follows:

	Balance July 1, 2018	Additions	Reductions	Balance June 30, 2019	Amounts Due within One Year
Governmental activities:					
Bonds Payable:					
General obligation bonds	\$ 82,055,140	\$ 21,977,625	\$ 7,962,040	\$ 96,070,725	\$ 5,679,925
Compensated absences	6,696,166	24,880	260,232	6,460,814	-
Net OPEB liability	360,980,879	39,119,910	-	400,100,789	-
Net pension liability	117,725,914	18,199,267	-	135,925,181	-
Governmental activity Long-term liabilities	<u>\$ 567,458,099</u>	<u>\$ 79,321,682</u>	<u>\$ 8,222,272</u>	<u>\$ 638,557,509</u>	<u>\$ 5,679,925</u>
Business-type activities:					
Bonds Payable:					
General obligation bonds Massachusetts Clean Water Trust bonds	\$ 33,834,860	\$ 2,707,375	\$ 1,677,960	\$ 34,864,275	\$ 1,765,075
	7,881,323	-	464,951	7,416,372	474,647
Compensated absences	195,778	15,546	-	211,324	-
Net OPEB liability	5,321,193	1,030,259	-	6,351,452	-
Net pension liability	5,910,473	3,123,202	-	9,033,675	-
Business-type activity Long-term liabilities	<u>\$ 53,143,627</u>	<u>\$ 6,876,382</u>	<u>\$ 2,142,911</u>	<u>\$ 57,877,098</u>	<u>\$ 2,239,722</u>

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Massachusetts Clean Water Trust (MCWT)

The City is scheduled to be subsidized by the Massachusetts Clean Water Trust (MCWT) on a periodic basis for principal in the amount of \$10,454,299 and interest costs of \$2,338,056 for five loans which the City has borrowed from MCWT. The gross amount outstanding at June 30, 2019 for principal and interest combined for the loans is \$8,537,819. Since the City is legally obligated for the total amount of the debt, such amounts for the gross principal have been recorded on the financial statements. There are no principal and interest subsidies.

Legal Debt Limit

Under Section 10 of Chapter 44 of the Massachusetts General Laws, a City may authorize indebtedness up to a limit of 5 percent of the equalized valuation of the City. Debt issued in accordance with this section of the law is designated as being "inside the debt limit." The City's inside debt at June 30, 2019, totaled \$69,804,714.

In addition, the City is authorized to incur debt outside of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit."

The following is a computation of the legal debt limit as of June 30, 2019:

Equalized Valuation-Real Estate and Personal Property (2018)		<u>\$ 3,573,278,600</u>
Debt Limit: 5 % of Equalized value		178,663,930
Total Debt Outstanding	\$ 138,351,372	
Less: Debt Outside Debt Limit	<u>(68,546,658)</u>	<u>69,804,714</u>
 Inside Debt Excess Borrowing Capacity at June 30, 2019		 <u>\$ 108,859,216</u>

Loans Authorized and Unissued - Memorandum Only

Under the general laws of the Commonwealth of Massachusetts, a City must authorize debt at a City Council meeting. This authorized debt does not have to be actually issued at that time and remains authorized until the debt is actually issued or City Council votes to rescind the authorized debt.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

The loan authorizations of the general fund as of June 30, 2019, which are not reflected in the City's financial statements, are as follows:

Date of Council meeting	Description	Amount
6/23/2009	Public Water Dams	\$ 500,000
6/23/2009	Public Water Distribution System	1,030,000
11/6/2009	Wastewater Treatment Plant Improvements	113,679
10/11/2011	Runway Extension at the Pittsfield Municipal Airport	980,255
6/26/2012	Fiscal Year 2013 Capital Expenditures	816,695
9/3/2013	Water Main & Tank Improvements	995,300
9/3/2013	Wastewater Treatment Plant Improvements	166,000
9/23/2014	Airport Hazard Beacon Replacement	151,016
11/12/2014	Oil Tank Removal at Taconic High School	25,000
4/14/2015	New Taconic High School	21,894,195
6/23/2015	Fiscal Year 2016 Capital Expenditures	1,704,379
6/28/2016	Fiscal Year 2017 Capital Expenditures	858,122
3/31/2017	Wastewater Treatment Plant Nutrient Removal	1,206,845
6/20/2017	Fiscal Year 2018 General Capital Expenditures	12,100,173
12/13/2017	Clapp Park Improvement Project	613,679
5/1/2018	Wastewater Treatment Plant Improvements	68,637,669
6/14/2018	Fiscal Year 2019 Capital Expenditures	6,363,021
8/21/2018	Airport Master Plan	221,837
6/12/2019	Fiscal Year 2020 Capital Expenditures	16,851,800
		<u>\$ 135,229,665</u>

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

H. Fund Balances

The following is a summary of the City's Governmental Fund balances at the year ended June 30, 2019:

	General Fund	Major Funds	Nonmajor Governmental Funds	Total Governmental Funds
Restricted:				
City federal, state and local grants	\$ -	\$ -	\$ 732,789	\$ 732,789
School federal, state and local grants	-	-	1,270,092	1,270,092
Economic revitalization	-	4,797,228	-	4,797,228
School revolving funds	-	-	3,927,260	3,927,260
City revolving funds	-	-	223,512	223,512
Donations and gifts	-	-	344,061	344,061
Community preservation fund	-	-	809,405	809,405
Capital projects	-	-	1,300,674	1,300,674
Other	-	-	1,093,913	1,093,913
	-	4,797,228	9,701,706	14,498,934
Committed:				
Insurance Reimbursements	-	-	623,050	623,050
Parking funds	-	-	221,040	221,040
Workers Compensation	-	-	26,943	26,943
	-	-	871,033	871,033
Assigned:				
General government	278,633	-	-	278,633
Airport	3,912	-	-	3,912
Public safety	102,781	-	-	102,781
Public works	409,196	-	-	409,196
Education	1,068,510	-	-	1,068,510
Health and human services	31,475	-	-	31,475
Culture and recreation	1,373	-	-	1,373
Subsequent year's budget	750,000	-	-	750,000
	2,645,880	-	-	2,645,880
Unassigned:				
General Fund	12,126,391	-	-	12,126,391
Deficit capital projects:				
High School Construction	-	(4,532,909)	-	(4,532,909)
Various projects	-	-	(4,741,915)	(4,741,915)
	12,126,391	(4,532,909)	(4,741,915)	2,851,567
Total Governmental fund balances	\$ 14,772,271	\$ 264,319	\$ 5,830,824	\$ 20,867,414

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

I. Stabilization Funds

Massachusetts General Laws, Chapter 40, Section 5B, allows for the establishment of stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body. Any interest shall be added to and become a part of the fund.

At June 30, 2019, the balance in the stabilization fund is \$3,768,246 and is reported in the General Fund as unassigned fund balance.

4. OTHER INFORMATION

A. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The City has obtained a variety of commercial liability insurance policies which passes the risk of loss listed above to independent third parties.

Settlement claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

B. Contingent Liabilities

Litigation

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2019, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2019.

The City has received state and federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under the terms of the grant. The amount, if any, of expenditures which may be disallowed cannot be determined at this time, although, based on prior experience, City management believes such disallowances, if any, will not be material.

Administrative Order

The City was issued with an Administrative Order by the Environmental Protection Agency (EPA) pursuant to Sections 308(a) and 309(a)(3) of the Clean Water Act (the "Act"). The Order establishes a schedule for the City to design and construct an upgrade to the City's wastewater treatment facility to control aluminum and phosphorus discharge in accordance with the City's permit, National Pollutant Discharge Elimination System (NPDES) permit No. MA0101681. This Order stipulated:

1. By December 31, 2015, select a design engineer and execute a contract for design of an upgrade of the facility (the "Upgrade") to achieve compliance with the final total phosphorus and total aluminum effluent limits in the NPDES Permit.
2. By August 1, 2019, submit to the Massachusetts Department of Environmental Protection plans and specifications for the Upgrade.
3. By August 1, 2019, begin construction of the Upgrade.
4. By February 1, 2021, complete construction on the Upgrade.
5. By August 1, 2021, attain full compliance with all the effluent limits in the NPDES Permit.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

The City has begun implementation of phase 1 and 2 of the Administrative Order and has authorized borrowing of \$4.9 million from the Massachusetts Clean Water Trust. The City is currently studying the impact of future sewer system improvements in accordance with the Order and has estimated these total costs to be approximately \$74 million.

U. S. Government Guaranteed Notes

The City of Pittsfield through its loan guaranteed assistance programs under Section 108 of the Housing and Community Development Act of 1974 was given two loan obligations of \$2,000,000 and \$1,050,000. The purpose of the program is to enable local governments to provide financing to urban renewal projects operated by either the government or third-party developers. Debt issued under this program is secured by future entitlement allocations to the City under the U.S. Department of Housing and Urban Development's (HUD) Community Development Block Grant (CDBG) program. These funds are used to provide loans to various companies. Payments on these loans are reported in the Community Development Fund as expenditures in the fiscal year of payment.

The City is required to have a repayment schedule for its guaranteed loan program including interest. The loan guaranteed program is secured by all allocations or grants that are made available under Section 108, program income, and liens on the companies who receive the loans.

As of June 30, 2019, the City has guaranteed loan outstanding liabilities of \$49,000 for permanent borrowings.

A summary of the changes in the liabilities during the year is as follows:

Outstanding July 1, 2018	Additions	Reductions	Outstanding June 30, 2019
\$ 222,000	\$ -	\$ 173,000	\$ 49,000

The City has paid the following in interest payments on the loan guaranteed program:

Fiscal Year	Interest Paid
2001 - 2005	\$ 206,503
2006 - 2010	524,288
2011 - 2015	325,041
2016	35,560
2017	26,136
2018	16,926
2019	7,550
	\$ 1,142,004

The annual future principal obligations to amortize the outstanding bonds, as of June 30, 2019 are as follows:

Year	Principal	Interest	Total
2020	\$ 49,000	\$ 1,411	\$ 50,411

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

C. Tax Abatements

The City enters into property tax abatement agreements with local businesses under the Commonwealth of Massachusetts Economic Development Incentive Program Act of 1993 and as amended in 2009. Under this Act, state municipalities may grant property tax abatements of up to 100% of a business' property tax bill for the purpose of attracting or retaining these businesses within their jurisdictions. The abatements may be granted to any business located within or promising to relocate to the City of Pittsfield. As of June 30, 2019, the City of Pittsfield abated property taxes amounting to \$135,108 under ten tax abatement agreements. The City has not made any commitments as part of the agreements other than to reduce taxes.

D. Landfill Closure and Post-closure Care Costs

State and federal laws and regulations require that the City place a final cover on its landfills when closed and perform certain maintenance and monitoring functions at the landfill sites after closure. The City operated several landfills and all have ceased operations and have been capped. Substantially all of the costs for closure have been paid. Post-closure care is to be monitored. Any additional or marginal costs for post-closure care have not been determined; however, such costs are expected to be immaterial, and accordingly, no accrual has been provided for post-closure care costs as of the beginning or ending of the fiscal year. The actual cost of closure and post-closure care may be higher due to inflation, changes in technology, changes in estimates, or changes in landfill regulations.

Currently one of the landfill sites is undergoing a site assessment. Once the site assessment is complete, the City estimates the potential liability to be \$5.5 million. There has been no accrual made for this amount in the general-purpose financial statements.

E. Subsequent Events

Management has evaluated subsequent events through the date the financial statements were available to be issued.

F. Pension Plan

Plan Description

The City is a member of the Pittsfield Contributory Retirement System (the System). The System is a cost-sharing multiple-employer public employee retirement system administered by the Pittsfield Retirement Board (the Board). Massachusetts General Laws (MGL), Chapter 32, assigns authority to establish the System and amend benefit provisions of the plan; which is regulated by the Public Employees Retirement Administration Commission (PERAC). The System is a defined benefit pension plan that covers substantially all employees of its member employers except for current and retired teachers. The System issues a publicly available financial report in accordance with guidelines established by the Commonwealth's PERAC. That report may be obtained by contacting the System at 114 Fenn Street, Pittsfield, Massachusetts.

The City is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan, to which the City does not contribute. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for the contributions and future benefit requirements of the MTRS.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Special Funding Situation

The Commonwealth is a nonemployer contributor and is responsible by statute to make all actuarially determined contributions and future benefit requirements on behalf of the City to the MTRS. Therefore, the City is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in the MTRS. Since the City does not contribute directly to MTRS, there is no pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based upon each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2018. The City's portion of the collective pension expense contributed by the Commonwealth of \$13,652,211 on-behalf payments for the fiscal year ending June 30, 2019 is reported as intergovernmental revenues and employee benefits and insurance expenditures in the General Fund as of the measurement date.

Benefits Provided

Both the System and MTRS provide retirement, disability, and death benefits to plan members and beneficiaries. Members become vested after 10 years of creditable service and are eligible for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. Retirement benefits are determined as a percentage of the member's final three-year (five-year for members hired on or after April 2, 2012) final average compensation times the member's years of creditable service prior to retirement. The percentage is based on the age of the member at retirement and his or her Group classification. The authority for amending these provisions rests with the Massachusetts Legislature.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost of living adjustments granted between 1981 and 1997 and any increases in other benefits imposed by the Commonwealth's State law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

Contributions

MGL Chapter 32 governs the contributions of plan members and the City. Plan members are required to contribute to the System at rates ranging from 5% to 9% based upon their membership date of gross regular compensation with an additional 2% contribution after exceeding \$30,000 in annual covered compensation. The City is required to pay into the System its share of the system-wide actuarial determined contribution that is apportioned among the employers based on active current payroll. Administrative expenses are funded through investment earnings. The City's proportionate share of the required contribution to the System for the year ended December 31, 2018 was \$12,823,206, representing 37.2% of the covered payroll, an actuarially determined amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year and an additional amount to finance any unfunded accrued liability.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Pension Liability

As of June 30, 2019, the City reported a liability of \$144,958,856 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2019. Accordingly, update procedures were used to roll forward the total pension liability to the measurement date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2018, the City's proportional percentage was 96.58%, which was a slight decrease from the last measurement.

Pension Expense

For the year ended June 30, 2019, the City recognized a pension expense of \$17,501,262 and reported deferred outflows of resources related to pensions of \$18,367,584 from net difference between projected and actual investment earnings on pension plan investments and the change in assumptions; and deferred inflows of resources related to pensions of \$2,186,572 from the difference between expected and actual experience.

The City's net deferred outflows/(inflows) of resources related to pensions will be recognized in the pension expense as follows:

For years ended June 30,	
2020	\$ 5,222,081
2021	3,575,391
2022	3,237,361
2023	4,146,179
	<u>\$ 16,181,012</u>

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation as of January 1, 2019, using the following actuarial assumptions, applied to all periods included in the measurement that was updated December 31, 2018:

Valuation date	January 1, 2019
Actuarial cost method	Individual Entry Age Normal
Amortization method	Increasing 5.2% per year
Remaining amortization period	18 years from July 1, 2019
Asset valuation method	Market value. For funding purposes, gains and losses each year are recognized over 5 years.
Investment rate of return	7.25% per year net of pension plan investment expense, including inflation
Projected salary increase	Service based table with ultimate rates of 4.25% for Group 1 and 4.75% for Group 4.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Inflation	Not explicitly assumed
Cost of living adjustments	3.0% of first \$14,000 per year.
Mortality rates	Pre-retirement rates reflect the RP-2014 Blue Collar Employees table projected generationally with Scale MP-2018 (gender distinct). Post retirement rates reflect RP-2014 Blue Collar Healthy Annuitant table projected generationally with Scale MP-2018 (gender distinct). For disabled retirees, the rates reflect RP-2014 Blue Collar Healthy Annuitant table set forward one year projected generationally with Scale MP-2018 (gender distinct).

Long-term Expected Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major class included in the pension plan's target asset allocation as of December 31, 2018, are summarized in the following table:

Asset Class	Target Allocation	Real Return Arithmetic Basis	Long-Term Expected Real Rate of Return
International Developed Equity	14.90%	6.80%	1.01%
Domestic Large Capital Equities	17.00%	6.00%	1.02%
Real Estate	9.40%	6.30%	0.59%
Hedge Funds	14.20%	6.00%	0.85%
Private Equity	12.10%	10.00%	1.21%
Core Fixed Income	13.00%	3.00%	0.39%
Emerging International Equities	6.00%	9.30%	0.56%
Value Added Fixed Income	8.30%	6.70%	0.56%
Commodities	1.00%	1.75%	0.02%
Timber/Natural Resources	4.10%	6.25%	0.26%
Total	<u>100.00%</u>	<u>62.10%</u>	N/A

Rate of Return

For the year ended December 31, 2018, the annual money-weighted rate of return (which expresses investment performance), net of investment expense was (1.55%).

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Discount Rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarial determined rates based on the Board's funding policy, which establishes the contractually required rates by Statute and in accordance with Section 22D and Section 22F of MGL Chapter 32. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments or current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.25%. As well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
City's net pension liability	\$ 174,535,516	\$ 144,958,856	\$ 119,879,927

G. Other Post Employment Benefits Payable

GASB Statement No. 74 and GASB Statement No. 75

The cost of post-employment benefits generally should be associated with the periods in which costs occur rather than in the future year when it will be paid. The City recognizes the cost of post-employment benefits in the year when the employee services are received, reports the accumulated liability from prior years and provides information useful in assessing potential demands on the City's future cash flows.

Plan Description

In addition to providing pension benefits as described on the following footnote, the City provided post-employment health care and life insurance benefits for retired employees, their dependents and beneficiaries. The benefits, benefit levels, employee and employer contributions are governed by Massachusetts General Law chapter 32. As of the actuarial valuation date there are approximately 2,849 active and retired employees that meet the eligibility requirements. The plan does not issue a separate financial report.

Investment Policy

The City's policy in regard to the allocation of invested assets is established and may be amended by the City Council by majority vote of its members. The OPEB plan's assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the OPEB plan. The OPEB Trust fund does not have a formal investment policy. As of June 30, 2019, deposit information consisted of funds in the City's Easthampton Savings Bank account described earlier under Deposits (refer to note 3A).

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Funding Policy

The contribution requirements of plan members and the City are established and may be amended through City ordinances. For the period ending on June 30, 2019 Measurement Date total City premiums plus implicit costs for the retiree medical program were \$10,400,489. The City also made a contribution to an OPEB Trust of \$0 for a total contribution during the measurement period of \$10,400,489. The City did establish a trust fund in order to contribute funds to reduce the future OPEB liability. The trust balance is \$304,056 as of June 30, 2019.

Measurement Date

GASB Statement No. 74 and GASB Statement No. 75 require the net OPEB liability to be measured as of the OPEB Plan's most recent fiscal year-end. Accordingly, the net OPEB liability was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2017.

Plan Membership:

Current active members	1,454
Current retirees, beneficiaries and dependents	1,395
Total	2,849

Net OPEB Liability

The components of the net OPEB liability are as follows:

	6/30/2019
Total OPEB liability	\$ 406,756,297
Less: Plan fiduciary net position	(304,056)
City's Net OPEB liability	\$ 406,452,241
Plan fiduciary net position as a percentage of the total OPEB liability	0.07%

Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial valuation as of July 1, 2017, using the following actuarial assumptions, applied to all periods included in the measurement for the reporting date of June 30, 2019:

Valuation date	July 1, 2017 and a reporting date of June 30, 2019
Actuarial cost method	Individual Entry Age Normal as a level percentage of payroll
Asset valuation method	market value of assets as of the measurement date.
Investment rate of return	3.10% annually
Single Equivalent Discount rate	3.10% annually
Participant salary increases	3.00% annually

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Healthcare cost trend rates	8.00% annually in Year 1, reduced .5% annually to an ultimate rate of 5.00% annually.
Mortality rates	RP 2014 Health Male and Female Tables are based on the Employee and Health Annuitant Tables for both pre & post retirement projected with mortality improvements using the most current Society of Actuaries Mortality Improvement Scale MP-2018.

The actuarial assumptions used in the July 1, 2017 valuation were reflective of published municipal bond indices; (e.g.; the Bond Buyer-20 Bond GO – 3.50%, the S&P Municipal Bond 20-year High Grade Rate Index – 2.79%, and Fidelity GA AA 20 Years – 3.13%) as of June 30, 2019.

Rate of Return

For the year ended June 30, 2019, the annual money-weighted rate of return (which expresses investment performance), net of investment expense was not provided.

Discount Rate

The discount rate used to measure the total OPEB liability was 3.10%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and that member employer contributions will be made in accordance Massachusetts General Law Chapter 32. Based on those assumptions, the OPEB plan fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Changes in the Net OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Total OPEB Liability
Balances at July 1, 2018	\$ 366,604,767	\$ 302,695	\$ 366,302,072
Service cost	5,335,128	-	5,335,128
Interest on Total OPEB Liability	12,226,250	-	12,226,250
Changes in benefit terms *	-	-	-
Changes in assumptions **	32,990,641	-	32,990,641
Difference between actual and expected experience **	-	-	-
Net investment income Gain/(Loss)	-	1,361	(1,361)
Employer contributions to Trust	-	10,400,489	(10,400,489)
Total benefit payments including implicit cost	(10,400,489)	(10,400,489)	-
Administrative expense	-	-	-
Net change in total OPEB liability	40,151,530	1,361	40,150,169
Balances at June 30, 2019	<u>\$ 406,756,297</u>	<u>\$ 304,056</u>	<u>\$ 406,452,241</u>

* = Recognized immediately

** = Amortized over 12 years

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the City's net OPEB liability as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.10%) or 1-percentage-point higher (4.10%) than the current rate:

	1% Decrease (2.10%)	Current Discount Rate (3.10%)	1% Increase (4.10%)
City's net OPEB liability	\$ 512,878,800	\$ 406,452,241	\$ 331,697,215

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend Rates

The following presents the City's net OPEB liability as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	1% Decrease	Healthcare Cost Trend Rates	1% Increase
City's net OPEB liability	\$ 325,465,325	\$ 406,452,241	\$ 526,730,657

Summary of Significant Accounting Policies

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to or deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year, which are reported at cost.

Expense, Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019, the GASB Statement No. 75 reporting period and fiscal year ending date, the Town recognized an OPEB expense of \$20,309,237 and reported deferred outflows of resources related to OPEB of \$30,241,421 from the and changes in assumptions; and deferred inflows of resources related to OPEB of \$0.

CITY OF PITTSFIELD, MASSACHUSETTS
Notes to the Financial Statements
Year Ended June 30, 2019

The Town's net deferred outflows/(inflows) of resources related to OPEB will be recognized in the OPEB expense as follows:

<u>For years ended June 30,</u>		
2020	\$	2,749,220
2021		2,749,220
2022		2,749,220
2023		2,749,220
2024		2,749,220
Thereafter:		<u>16,495,321</u>
	\$	<u><u>30,241,421</u></u>

H. Implementation of New GASB Pronouncements

The GASB issued Statement No. 83, *Certain Asset Retirement Obligations*, which is required to be implemented in fiscal year 2019. The pronouncement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations.

The GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, for implementation in fiscal year 2019. This pronouncement improves the information that is disclosed in notes to the government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities government should include when disclosing information related to debt.

I. Future GASB Pronouncements

Management is currently assessing the impact the implementation of the following pronouncements will have on the basic financial statements.

The GASB issued Statement No. 84, *Fiduciary Activities*, which is required to be implemented in fiscal year 2020. The pronouncement establishes criteria for identifying fiduciary activities and its objective is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

The GASB issued Statement No. 87, *Leases*, for implementation in fiscal year 2021. This pronouncement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract.

The GASB issued Statement No. 90, *Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61*, for implementation in fiscal year 2020. This pronouncement improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units.

The GASB issued Statement No. 91, *Conduit Debt Obligations*, for implementation in fiscal year 2022. This pronouncement provides a single method of reporting conduit debt obligations by issuers and eliminates diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures.

REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF PITTSFIELD, MASSACHUSETTS
Required Supplementary Information
Pension Plan Schedules
Pittsfield Contributory Retirement System
For the Year Ended June 30, 2019**

The Schedule of Proportionate Share of the Net Pension Liability represents multiyear trend information relating to the City's proportion of the net pension liability and related ratios.

Schedule of the City's Proportionate Share of the Net pension Liability:

Date	City's proportion of the net pension liability (asset)	City's proportionate share of the net pension liability (asset)	City's covered employee payroll	Net pension liability percentage of covered employee payroll	Plan fiduciary net position as a percentage of the total pension liability
12/31/2018	96.58%	\$ 144,958,856	\$ 34,474,232	420.48%	47.60%
12/31/2017	96.64%	\$ 123,636,387	\$ 34,211,527	361.39%	52.50%
12/31/2016	96.64%	\$ 129,554,625	\$ 33,592,066	385.67%	48.00%
12/31/2015	97.03%	\$ 129,175,065	\$ 33,727,627	382.99%	46.60%
12/31/2014	97.03%	\$ 120,228,899	\$ 31,306,730	384.04%	48.40%

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

**CITY OF PITTSFIELD, MASSACHUSETTS
Required Supplementary Information
Pension Plan Schedules
Pittsfield Contributory Retirement System
For the Year Ended June 30, 2019**

The Schedule of the Employer Contributions presents multiyear trend information on the City's required and actual payments to the pension plan and related ratios.

Schedule of the City's Contributions:

Date	Actuarially determined contribution	Less: Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	City's covered employee payroll	Contributions percentage of covered employee payroll
12/31/2018	\$ 12,823,206	\$ (12,823,206)	\$ -	\$ 34,474,232	37.20%
12/31/2017	\$ 12,206,474	\$ (12,206,474)	\$ -	\$ 34,211,527	35.68%
12/31/2016	\$ 11,612,235	\$ (11,612,235)	\$ -	\$ 33,592,066	34.57%
12/31/2015	\$ 11,091,402	\$ (11,091,402)	\$ -	\$ 33,727,627	32.89%
12/31/2014	\$ 10,643,588	\$ (10,643,588)	\$ -	\$ 31,306,730	34.00%

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

CITY OF PITTSFIELD, MASSACHUSETTS
Required Supplementary Information
Other Post Employment Benefit Plan Schedules
For the Year Ended June 30, 2019

Schedule of Changes in the Net OPEB Liability:

	<u>6/30/2019</u>	<u>6/30/2018</u>
Total OPEB liability		
Service cost	\$ 5,335,128	\$ 4,807,873
Interest on net OPEB liability	12,226,250	12,406,616
Changes in Benefit terms	-	-
Changes in Assumptions	32,990,641	-
Difference between actual and expected experience	-	-
Benefit payments, including refunds of member contributions	(10,400,489)	(10,168,927)
Administrative expense	-	-
Net change in total OPEB liability	<u>40,151,530</u>	<u>7,045,562</u>
Total OPEB liability-beginning	<u>366,604,767</u>	<u>359,559,205</u>
Total OPEB liability-ending (a)	<u>\$ 406,756,297</u>	<u>\$ 366,604,767</u>
Plan fiduciary net position		
Net investment income	\$ 1,361	\$ 1,355
Employer contributions to Trust	10,400,489	10,168,927
Benefit payments, including refunds of member contributions	<u>(10,400,489)</u>	<u>(10,168,927)</u>
Net change in plan fiduciary net position	<u>1,361</u>	<u>1,355</u>
Total fiduciary net position-beginning	<u>302,695</u>	<u>301,340</u>
Total fiduciary net position-ending (b)	<u>\$ 304,056</u>	<u>\$ 302,695</u>
City's net OPEB liability (a-b)	<u><u>\$ 406,452,241</u></u>	<u><u>\$ 366,302,072</u></u>

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

CITY OF PITTSFIELD, MASSACHUSETTS
Required Supplementary Information
Other Post Employment Benefit Plan Schedules
For the Year Ended June 30, 2019

Schedule of Net OPEB Liability:

	<u>6/30/2019</u>	<u>6/30/2018</u>
Total OPEB liability	\$ 406,756,297	\$ 366,604,767
Less: Plan fiduciary net position	<u>(304,056)</u>	<u>(302,695)</u>
City's Net OPEB liability	<u>\$ 406,452,241</u>	<u>\$ 366,302,072</u>
Plan fiduciary net position as a percentage of the total OPEB liability	0.07%	0.08%
City's share of covered employee payroll	\$ 79,546,448	\$ 79,546,448
Participating employer net OPEB liability (asset) as a percentage of covered-employee payroll	510.96%	460.49%

Schedule of Contributions:

	<u>6/30/2019</u>	<u>6/30/2018</u>
Actuarially determined contribution	\$ 31,157,112	\$ 24,341,168
Less: Contributions in relation to the actuarially determined contribution	<u>(10,400,489)</u>	<u>(10,168,927)</u>
Contribution deficiency (excess)	<u>\$ 20,756,623</u>	<u>\$ 14,172,241</u>
City's share of covered employee payroll	\$ 79,546,448	\$ 79,546,448
Contributions percentage of covered-employee payroll	13.07%	12.78%
Annual money-weighted rate of return net of investment expense	N/A	N/A

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

**CITY OF PITTSFIELD, MASSACHUSETTS
Required Supplementary Information
Other Post Employment Benefit Plan Schedules
For the Year Ended June 30, 2019**

Schedule of Funding Progress:

Measurement Date	Other Post Employment Benefits					
	Actuarial Fiduciary Net Position (A)	Actuarial Total OPEB Liability (B)	Actuarial Net OPEB Liability (B-A)	Actuarial Funded Ratio (A/B)	Actuarial Covered Payroll (C)	Actuarial Percentage of Covered Payroll ((B-A)/C)
6/30/2019	\$ 304,056	\$ 406,756,297	\$ 406,452,241	0.07%	\$ 79,546,448	510.96%
6/30/2018	\$ 302,695	\$ 366,604,767	\$ 366,302,072	0.08%	\$ 79,546,448	460.49%

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

SUPPLEMENTARY SCHEDULES

**CITY OF PITTSFIELD, MASSACHUSETTS
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2019**

	Fund Balances July 1, 2018	Revenues	Expenditures	Other Financing Sources (Uses)	Fund Balances June 30, 2019
Special Revenue:					
Federal Grants:					
School Grants	\$ 493,356	\$ 7,304,693	\$ 6,527,957	\$ -	\$ 1,270,092
Airport Grants	6,982	340,986	348,220	-	(252)
Arts Council Grants	35,786	97,500	91,345	-	41,941
Community Development Grants	219,496	2,121,458	1,985,414	-	355,540
Council on Aging Grants	11,325	159,107	170,403	-	29
Highway Grants	197,801	2,589,521	2,745,616	-	41,706
Library Grants	31,307	68,223	87,774	-	11,756
Other Grants and Programs	219,687	1,352,842	1,342,185	-	230,344
Public Safety Grants	88,780	1,622,269	1,659,326	-	51,723
Schools:					
School Lunch Program	996,418	3,342,098	3,376,115	-	962,401
School Lunch Commodities	-	242,463	242,463	-	-
School Choice	787,109	633,042	592,464	-	827,687
School Gifts and Donations	96,524	8,675	36,164	-	69,035
School Private Grants	45,273	108,244	97,494	-	56,023
School Revolving Accounts	545,093	464,770	529,226	-	480,637
Insurance Settlements and Reimbursements	577	11,226	11,743	-	60
State Special Education Reimbursement Fund	1,543,524	1,531,416	1,543,524	-	1,531,416
Other:					
Community Preservation Fund	417,227	526,795	134,617	-	809,405
Committee on Disability Parking	-	10,916	-	-	10,916
Conservation	43,685	10,064	1,368	-	52,381
Conservation Fund	49,313	5,620	4,966	-	49,967
Council on Aging Revolving Programs	108,075	78,848	61,672	-	125,251
Fire Code Violations Revolving Fund	22,295	2,400	4,155	-	20,540
Fire Off Duty Details	327	9,858	9,033	-	1,152
General Electric PCB Fund	19,681	20	6,075	-	13,626
Gifts and Donations	117,019	301,643	74,601	-	344,061
Insurance Reimbursements	638,703	70,535	86,188	-	623,050
Total Special Revenue Page 80	\$ 6,735,363	\$ 23,015,232	\$ 21,770,108	\$ -	\$ 7,980,487

**CITY OF PITTSFIELD, MASSACHUSETTS
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2019**

	Fund Balances July 1, 2018	Revenues	Expenditures	Other Financing Sources (Uses)	Fund Balances June 30, 2019
Continued from Page 80	\$ 6,735,363	\$ 23,015,232	\$ 21,770,108	\$ -	\$ 7,980,487
Special Revenue (continued):					
Other (continued):					
Parking Meter Fund	112,020	248,504	139,484	-	221,040
PERC/PEDA Business Development	3,481	82,879	70,082	-	16,278
Police Law Enforcement Fund	13,046	1,946	9,060	-	5,932
Police Off Duty Details	-	1,023,030	1,023,030	-	-
Police Revolving Accounts	10,207	18,903	11,720	-	17,390
Premium on Bonds	239,493	-	284,269	260,645	215,869
Private Grants	193	5,000	5,190	-	3
Recycling Revolving	645	220	-	-	865
Sale of Real Estate	22,898	-	-	-	22,898
Small Business Fund	324,056	4,607	80,955	-	247,708
Solar Fund	339,918	428,983	254,969	-	513,932
Transportation Network Company Surcharge	1,020	2,719	1,020	-	2,719
Workers Compensation Reserve Fund	26,943	-	-	-	26,943
Total Special Revenue	7,829,283	24,832,023	23,649,887	260,645	9,272,064
Capital Projects:					
Airport Expansion Projects	(326,679)	5,718,099	5,814,883	(11,896)	(435,359)
General Government Projects	(79,731)	-	957,511	400,407	(636,835)
Public Safety Projects	138,284	-	978,961	857,366	16,689
Department of Public Works Projects	(2,298,389)	-	6,150,079	6,122,240	(2,326,228)
School Projects	(755,206)	-	264,758	1,052,438	32,474
Health and Human Services Projects	-	-	123,091	-	(123,091)
Culture and Recreation Projects	(454,448)	-	274,442	760,000	31,110
	(3,776,169)	5,718,099	14,563,725	9,180,555	(3,441,240)
Total - Non-Major Governmental Funds	\$ 4,053,114	\$ 30,550,122	\$ 38,213,612	\$ 9,441,200	\$ 5,830,824

**CITY OF PITTSFIELD, MASSACHUSETTS
SCHEDULE OF REAL ESTATE AND PERSONAL PROPERTY TAXES
JULY 1, 2018 TO JUNE 30, 2019**

	Uncollected Accounts July 1, 2018	Commitments	Abatements and Adjustments	Collections Net of Refunds and Overpayments	Uncollected Accounts June 30, 2019	Uncollected Accounts Per Detail June 30, 2019
Real Estate Taxes:						
Levy of 2019	\$ -	\$ 76,389,021	\$ 1,099,954	\$ 74,067,025	\$ 1,222,042	\$ 1,222,042
Levy of 2018	1,415,633	-	258,126	1,155,546	1,961	1,961
Levy of 2017	-	1,324	4,486	(3,162)	-	-
Levy of 2016	-	1,157	-	1,157	-	-
Levy of 2015	-	1,114	-	1,114	-	-
	<u>1,415,633</u>	<u>76,392,616</u>	<u>1,362,566</u>	<u>75,221,680</u>	<u>1,224,003</u>	<u>1,224,003</u>
Personal Property Taxes:						
Levy of 2019	-	9,990,874	16,699	9,013,568	960,607	960,607
Levy of 2018	1,021,969	-	16	40,113	981,840	981,840
Levy of 2017	65,259	-	8	1,516	63,735	63,735
Levy of 2016	29,161	-	-	257	28,904	28,904
Levy of 2015	19,700	-	1	8	19,691	19,691
Prior Years	80,964	-	-	100	80,864	80,864
	<u>1,217,053</u>	<u>9,990,874</u>	<u>16,724</u>	<u>9,055,562</u>	<u>2,135,641</u>	<u>2,135,641</u>
Total Real Estate and Personal Property Taxes	<u>\$ 2,632,686</u>	<u>\$ 86,383,490</u>	<u>\$ 1,379,290</u>	<u>\$ 84,277,242</u>	<u>\$ 3,359,644</u>	<u>\$ 3,359,644</u>

**CITY OF PITTSFIELD, MASSACHUSETTS
 SCHEDULE OF COMMUNITY PRESERVATION SURCHARGE
 JULY 1, 2018 TO JUNE 30, 2019**

	Uncollected Taxes July 1, 2018	Commitments	Abatements and Adjustments	Collections Net of Refunds and Overpayments	Uncollected Taxes June 30, 2019	Uncollected Taxes Per Detail June 30, 2019
Community Preservation Surcharge						
Levy of 2019	\$ -	\$ 440,774	\$ 6,265	\$ 431,320	\$ 3,189	\$ 3,189
Levy of 2018	7,793	-	1,525	6,268	-	-
Total Community Preservation Surcharge	\$ 7,793	\$ 440,774	\$ 7,790	\$ 437,588	\$ 3,189	\$ 3,189

**CITY OF PITTSFIELD, MASSACHUSETTS
SCHEDULE OF MOTOR VEHICLE EXCISE TAXES
JULY 1, 2018 TO JUNE 30, 2019**

	Uncollected Accounts July 1, 2018	Commitments	Abatements and Adjustments	Collections Net of Refunds and Overpayments	Uncollected Accounts June 30, 2019	Uncollected Accounts Per Detail June 30, 2019
Motor Vehicle Excise Taxes:						
Levy of 2019	\$ -	\$ 5,075,371	\$ 103,872	\$ 4,486,115	\$ 485,384	\$ 485,384
Levy of 2018	657,148	600,592	107,495	987,325	162,920	162,920
Levy of 2017	164,333	222	53,002	35,452	76,101	76,101
Levy of 2016	75,506	450	9,232	14,948	51,776	51,776
Levy of 2015	46,917	-	136	6,545	40,236	40,236
Prior Years	68,635	-	-	5,362	63,273	63,335
Total Motor Vehicle Excise Taxes	\$ 1,012,539	\$ 5,676,635	\$ 273,737	\$ 5,535,747	\$ 879,690	\$ 879,752

**CITY OF PITTSFIELD, MASSACHUSETTS
SCHEDULE OF TAX LIENS
JULY 1, 2018 TO JUNE 30, 2019**

	Uncollected Accounts July 1, 2018	Commitments	Abatements and Adjustments	Collections Net of Refunds and Overpayments	Uncollected Accounts June 30, 2019	Uncollected Accounts Per Detail June 30, 2019
Tax Liens / Deeded to City	\$ 7,100,773	\$ 1,073,864	\$ 983,851	\$ 1,662,276	\$ 5,528,510	\$ 5,527,735
Community Preservation Tax Liens	\$ 2,753	\$ 2,764	\$ 499	\$ 1,313	\$ 3,705	\$ 3,705